

**Defra Research Project SP1010**

**Development of Category 4 Screening Levels  
Stakeholder Workshop Reports**

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Project Team

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## **Stakeholder Workshops**

This document presents the feedback received by the project team via the three stakeholder workshops that were held in connection with the project. Each workshop was held after the delivery of an individual Work Package (WP) to Defra, enabling the project team to present the research project as it progressed and to gain wider contaminated land community feedback on the approach being taken. The three workshops were held on the following dates:

- WP1 Workshop was held on 16<sup>th</sup> November 2012
- WP2 Workshop was held on 4<sup>th</sup> February 2013
- WP3 Workshop was held on 2<sup>nd</sup> May 2013

Attendees at the stakeholder workshops included members of the project team (see above), members of the project's Steering Group, and representatives/individuals from a variety of trade and professional organisations involved in the management of land contamination (as well as local authorities, learned societies and university departments).

The Steering Group consisted of individuals from the following organisations:

- Department for Environment, Food and Rural Affairs (Defra)
- Department for Communities and Local Government (DCLG)
- Welsh Government (WG)
- Environment Agency (EA)
- Natural Resources Wales (NRW)
- Public Health England (PHE, formerly the Health Protection Agency)
- Food Standards Agency (FSA)
- Homes and Communities Agency (HCA)

Individuals and organisations representing the wider stakeholder community who were also invited to send representatives to the workshops included the following:

Association of Geotechnical and Geoenvironmental Specialists (AGS)  
British Geological Survey (BGS)  
British Land Reclamation Society (BLRS)  
British Property Federation  
British Standards Institution (BSI) - EH/4 Soil Quality Committee  
British Toxicology Society (BTS)  
Chartered Institute of Environmental and Water Management (CIWEM)  
Chartered Institute of Environmental Health (CIEH)  
Chemical Industries Association (CIA)  
City of London Law Society  
Civil Engineering Contractors Association (CECA)  
Committee on Toxicity (COT)  
Energy Institute  
Environmental Industries Commission (EIC) – Contaminated Land Working Party  
Environmental Protection UK (EPUK) – Land Quality Group  
Geological Society of London (GeoSoc)  
Greater Manchester Contaminated Land Officers Group  
Health and Safety Laboratory (HSL)  
Home Builders Federation (HBF)  
Institution of Civil Engineers (ICE)  
Institution of Environmental Sciences (IES)

Local Authorities - East Midlands Region  
Local Authorities - East of England Region  
Local Authorities– London Region  
Local Authorities - North East Region  
Local Authorities - South Coast Region  
Local Authorities - South East Region  
Local Authorities - West Midlands Region  
Local Authorities - West of England Region  
Local Authorities– Yorkshire Region  
National House Building Council (NHBC)  
North-West Brownfield Remediation Forum (NWBRF)  
Planning Officers Society  
Professor Chris Collins, University of Reading  
Professor Len Levy, Cranfield University  
Professor Paul Nathanail, University of Nottingham  
Professor Simon Pollard, Cranfield University  
Register of Ground Engineering Professionals (RoGEP)  
Royal Institution of Chartered Surveyors (RICS)  
Royal Society of Chemistry (RSC) – Toxicology Group  
Royal Town Planning Institute (RTPI)  
Society for Environmental Geochemistry and Health (SEGH)  
Society of Brownfield Risk Assessment (SoBRA)  
Society of Chemical Industry (SCI)  
Soil and Groundwater Technology Association (SAGTA)  
Specialist in Land Condition (SiLC)  
UK Contractors Group (UKCG)  
UK Environmental Law Association (UKELA)  
Waste and Resources Action Programme (WRAP)  
Welsh Contaminated Land Working Group

It should be noted that not all of the invited stakeholder individuals / organisations attended all of the workshops. It should also be noted that the feedback has been anonymised.

# STAKEHOLDER WORKSHOP 1 FEEDBACK

## Introduction

As part of Defra Research Project SP1010 – Development of Category 4 Screening Levels, there was a requirement to hold three stakeholder workshops. This is a summary of the results from Stakeholder Workshop 1.

Stakeholders attending the workshop were given a series of presentations detailing proposals for the development of Category 4 screening levels (C4SLs) as part of Defra Research Project SP1010. The presentations were a summary of the draft Work Package 1 report that had recently been submitted to Defra. The purpose of the stakeholder workshop was to get feedback on the proposed methodology and options for deriving C4SLs and the reasoning behind the methodology. The presentations covered the following subjects:

- Exposure Modelling
- Toxicology
- Lifetime Averaging and Public Open Space
- Setting C4SLs

After the presentations, the stakeholders were divided into three groups and were then given the opportunity to ask questions about the presentations and provide comments and feedback. The following list summarises the questions, comments and feedback that was captured by the presenters during the feedback sessions under the different subject areas. Also provided in separate appendices are the questionnaire that stakeholders were requested to complete (Appendix 1) and a summary of the results received from the stakeholders (Appendix 2).

## **FEEDBACK**

### **EXPOSURE MODELLING AND LIFE TIME AVERAGING AND PUBLIC OPEN SPACE**

1. What is the overall effect of the suggested modifications on the C4SL? E.g. Is it a 10x or 100x increase compared to SGVs?
2. Changes are proposed to both exposure modelling and how toxicology is considered. People appear generally more comfortable with changes to the exposure modelling than toxicology
3. Why are we producing one C4SL number and not a distribution of exposures that could be compared with a distribution of measured soil concentrations? We discussed whether this was practical at GQRA stage. The comment was made that we are looking for screening values that are simple to use, so maybe this would be something that would be more appropriate for DQRA?
4. Johnson & Ettinger model. Out of all the uncertainties that we have presented there appears to be the greatest level of conservatism associated with the J&E model. Why are we not proposing to reduce conservatism/modify this approach for the C4SL? Mention was made of Steve Wilson's paper – are we accounting for this. We replied that this was very useful for DQRA when foundation type was known but may not be useful for derivation of generic screening values. There then followed much debate about whether a less conservative approach should be adopted but people appeared to be generally comfortable with the suggestion that J&E was not worth the bother of changing. There was a suggestion that radon concentrations in soil vapour vs indoor air concentrations could be used to assess accuracy of J&E for UK buildings or possibly to define alpha factors (this would constitute a small research project in its own right).
5. Soil ingestion. Some disagreement that soil ingestion rate was likely to be lower in winter. Justification was that wetter soils meant that more soil would be tracked into house in winter. Some discussion over differences in receptor behaviour – e.g. people with dogs or cats tend to get more tracked back soil in winter and it also depends on whether you take your shoes off in the house.
6. Relative bioavailability (RBA) – there was a general nervousness about using an RBA < 100% - it was widely considered that there is not enough data to support this for a generic screening value. Support was expressed for incorporating generic RBA numbers IF this could be based on UK soil data
7. Allotments Exposure Frequency – recommendation to check rationale in CLR10
8. Dermal contact soil adherence factor – Is the central tendency value the geometric or arithmetic mean – use of arithmetic mean preferred but this would depend on the distribution of the data (if this can be determined)
9. Dermal absorption factor for BaP - New Zealand use a value of 7% that is worth considering
10. If we are having such heavy reliance on USEPA guidance – why are we not deriving dissolved phase and vapour phase screening values for chlorinated compounds such as TCE or VC? Should we at least signpost the possibility of risks from groundwater?
11. How are we going to assess risks from lead. Will we use IEUBK?
12. Public open space. Some stakeholders were reluctant to automatically rule out tracking back of soil. Possibility of assuming 100 mg/d soil ing rate whilst on POS and 60 mg/d soil derived dust (from tracked back soil) whilst back at home was discussed. Many people appeared uncomfortable with the assumption of no tracked back soil for POS scenario.
13. Public open space. There are so many potential scenarios, there should be C4SL for at least 3 or 4 POS scenarios.
14. Public open space – dog walker is likely to be the most persistent user of open space.
15. Public open space. What about ingestion of blackberries?

16. Use of the term “acceptable” – this was in the invitation letter to stakeholder meeting – should it be removed from the report? (Is it in the SG?)
17. The term “unacceptable risk” in NPPF has a different meaning to that used in Part 2A. In NPPF it equates not suitable for use and unsafe.
18. What modifications are deemed appropriate is dependent on whether or not the C4SL are intended to be used in planning.
19. If we want to change the ELCR used for C4SL from 1 in 100,000 to 1 in 10,000 we should consider the monetary impacts of doing so – i.e. what is the cost (of operation /post-care etc) associated with cancer?
20. Why not issue a probabilistic version of CLEA for people to use to derive C4SL and SSAC?
21. Plant uptake factors – have we considered the uncertainty in these? Will we be reviewing these for derivation of the C4SL?
22. Soil ingestion – how about testing the sensitivity of using a Beta distribution for soil ingestion rate/exposure frequency indoor and outdoor?
23. It was stressed that we need to be very careful about how we explain the difference between GACs and C4SLs (i.e. how would we do this in a way that was accessible to the public).
24. Concern was expressed about using less conservative parameter values for assessment of consumption of home-grown produce as home-growing is on the increase. Is this quite recent increase (driven by lifestyle choices and austerity) likely to be captured in the most recent diet study data that we are proposing to use? [this was raised by several delegates in different groups]
25. Would it be possible to generate residential C4SLs with and without consumption of home-grown produce?
26. Will we assess ‘future-proofing’ of the assumptions underpinning our C4SLs? E.g. Relating to climate change and potential changes in social habits
27. We need to be very careful in how we define levels of risks (importance of communication again!). “Acceptable risk” is a phrase that we should be using (this is defined on a personal level)
28. Would lenders provide funds for development on land assessed by C4SLs (i.e. based on more than minimal risk). Have lenders been consulted? Issue of liability
29. Would we take a different approach if we were developing screening levels for planning rather than Part 2A??
30. We should clearly flag the aspects of exposure assessment that remain precautionary
31. Rainfall data could be used to estimate time spent outdoors (data for Wolverhampton has been compiled for recent asbestos project)
32. Pharma trials were suggested as a source for data on dermal absorption
33. Concern was expressed that C4SLs were being developed for Part 2A but that they may be used for planning/development assessments; do they represent “safe” levels?

## TOXICOLOGY

34. Risk Assessment is technical, Risk Evaluation involves judgements using the technical risk assessment. To set LLTCs and C4SLs you need both risk assessment and risk evaluation. The framework includes both, therefore some judgements are going to be needed.
35. A general framework for the UK is needed so that others can derive LLTC and C4SLs for other substances
36. Can the framework be used by non-toxicologists to derive LLTCs and C4SLs for all the other chemicals for which SGV/GACs exist, or has it been derived so toxicologists need input?
37. The public are always ok with numbers that are lower and more conservative. How are we going to communicate the fact that numbers are being allowed to increase? Risk communication should be an important part of this project.
38. It is likely that when C4SLs are calculated for the six substances in this project, this will deal with the issues in contam land evaluations, SGVs/GACs for other substances are usually adequate for screening purposes – 4 or 5 people said this during the afternoon, including HPA.
39. What are you going to do about mixtures and the reality that people are exposed to many substances at the same time?
40. Person 1: UK SGVs are similar to those used in other countries, therefore why do we need to change them?  
Person 2: Actually no they are not similar, and the HCVs are very different (sometimes orders of magnitude different) in other parts of the world.
41. Can you explain the difference between using CSAFs and Margin of Exposure, as it is not clear.
42. Person 1 - How do you decide which risk assessment approach is appropriate? Person 2 - In reality when performing risk assessment it is useful to do both approaches (CSAFs and MoE) side by side and then the choice of an MoE (which is more flexible) can be informed by the CSAFs.
43. Who is going to define what 'X' should be for the BMD approach?
44. We should always aim to protect the child in risk assessment, largely due to the difficulties in communicating risk with parents. I am not comfortable about changes which might suggest we would not be doing this. Risk perception by the public in performing lifetime averaging should be considered. Also parental exposure and foetal exposure must be considered.
45. I would be comfortable with changing the exposure parameters, but not the toxicology parameters. Because it is easier to understand the exposure changes in the context of daily living etc. and common sense i.e. days children play out and how much is ingested etc are things I can understand.
46. The analogy of the cliff edge could be useful in communicating risk, can you build on this and better define it as to where SPOSH would be in relation to C4SL?  
Why are you not using probabilistic modelling of the toxicology data? What you are doing is dumbing down the science, when a better more probabilistic approach could be taken to modelling the toxicology data.
47. In changing the toxicology data you are now magically saying higher numbers are possible, which is what DEFRA want. Isn't it just a fix to meet their ends and why wasn't it done before?
48. Different curves can be fit to sparse toxicology data that can lead to large differences in outcome, how are you going to judge best fit?
49. There have been evaluations of some of the substances that have not been taken into account in EA 2009 reports, these should be reviewed and included.
50. Decision makers such as contaminated land officers and LA's were excluded in 2010-11 from the consultation on the changes to Part2A guidance and discussions on the need for C4SLs. Do we know what we are getting involved with?
51. How will we know we are in Cat 4 with these new numbers when Cat 3, 2 and 1 are not defined?

52. If we implement all changes to tox and exposure, the numbers will be too high.
53. What approaches (NOAEL or BMD) are used in other countries?
54. What approaches are used in other areas such as foods, water, air quality etc. I would like the approaches in contam land to be the same, so I compare relative risks from different sources
55. Who else uses CSAFs?
56. How does using a ELCR work?
57. Should we be combining exposures from different routes or keeping them separate. We should be more transparent about the relative contributions of different routes. General feedback was from all groups that they understood the BMD approach and that it was a good approach to use. More explanation (and practical examples) on use of MoE approaches needed.
58. Where do the current bandings (<10,000 – may be of concern) come from?
59. Are we going to take this new methodology to the committees

**Summary reponses for specific questions asked:**

- Use BMD modelling rather than NOAELs and LOAELs to derive toxicological criteria, where possible.
- Use chemical-specific adjustment factors (CSAFs), rather than default uncertainty factors, to derive toxicological criteria, where possible.
- Use a higher ELCR than 1 in 100,000 (eg a maximal 1 in 10,000) when setting toxicological criteria for non-threshold carcinogenic effects using quantitative dose-response modelling (based on human data).
- Use lifetime averaging when deriving C4SLs using CLEA, if judged to be appropriate on the basis of the toxicological assessment.
- Use child-specific exposure assumptions to convert media concentrations to toxicological criteria for residential land-use, as appropriate, if lifetime averaging is not employed.
- Adopt the term “low level of toxicological concern” (LLTC) to describe toxicological criteria derived for the purposes of developing C4SLs which are “more pragmatic but still strongly precautionary” compared with existing HCVs.
- Adopt the wider use of Margin of Exposure (MoE) approaches and recommend target MoEs for each substance.

## SETTING C4SLs

60. Worries that some C4SLs may exceed potential acute criteria.
61. Concerns that the £140M of savings “promised” in the IA will not be delivered if there isn’t read across to planning, as only approx £6M is spent on Part 2A (presumably the gov-funded bit).
62. People are warned off using the NBCs for planning (in the Concluding Remarks – “They are not a planning or risk assessment tool and must be used in the context of the SG in the manner described in the TGSs.”). Could the C4SLs report say something similar?
63. NHBC warranty is triggered by Part 2A investigation/determination.
64. Discussion of precise wording of NPPF wrt contamination – “safe”, “suitable for use”, “not Part 2A”, etc.
65. Market might decide whether SGVs or C4SLs should be used on new developments.
66. One option might be to give local authorities the discretion to allow the use of C4SLs under planning (eg, eyesore site, only economic way forward, etc etc).
67. Discussion of need for training/skills development to allow use of C4SLs
68. Suggestion that the tox modifications are not made – keep it simple...
69. Wide variability of public open space.
70. Depleting source term not considered (eg, benzene)
71. May need to address under-conservatisms (eg, chlorinated breakdown products, synergisms, reductions in ventilation rate due to energy efficiency requirements).
72. Lifetime averaging – probably OK in some cases.
73. C4SLs might not result in cost/risk savings from less remediation, but could do so due to less investigation.
74. Local decision on consideration of background exposure?
75. Importance of good SI if higher numbers adopted.
76. Can Defra decide what’s acceptable under planning?
77. Enrichment factors could be important if PM<sub>2.5</sub> is considered versus PM<sub>10</sub>.
78. Presumably benzo(a)pyrene is being considered as a “surrogate marker” of genotoxic PAHs?
79. Will these C4SL numbers become the default planning numbers ?
80. Will the project review the use of statistics – concern this is routinely poorly understood and applied by both consultants and regulators ?
81. If we can’t say for certain where SPOSH is, or the other category boundaries for that matter, how can we be certain the new numbers still remain within category 4, and don’t risk creeping into category 3 ?
82. Guidance very clearly needs to explain the difference between an SGV/GAC and a C4SL number. This needs to be done in a way that can be communicated with the public.
83. Suggest the guidance makes it clear the C4SL numbers are only for use in Part2A, and that they have no direct role in planning.
84. Need to take care to explain the probabilistic review aspects properly – to avoid the misunderstanding that site specific adjustments to the C4SLs would also be done probabilistically.
85. Concerned about the difficulty of communicating to the public that although contaminant levels at their home might be some way above ‘minimal risk’, nothing would be done because they were still below levels considered ‘sufficiently precautionary’.

## APPENDIX 1 – QUESTIONNAIRE

## C4SL STAKEHOLDER WORKSHOP 1 – QUESTIONS ON SUGGESTED MODIFICATIONS TO CLEA

NAME: .....

COMPANY/ORGANISATION REPRESENTING:.....

Please state to what extent you agree with the modifications, on a 5 point scale: strongly agree (5), agree (4), no opinion (3), disagree (2), strongly disagree (1). If you disagree please can you give your reasons.

Suggested Modification		View
1	Reduce average soil and dust ingestion rates from 100 to 80 mg d <sup>-1</sup> for residential land-use and 50 to 40 mg d <sup>-1</sup> for commercial land-use to account for lower exposure in winter months.	
2	Utilise conservative generic chemical-specific RBA estimates, where feasible and supportable, rather than the current default of 100%.	

3	Halve exposure frequencies for children on allotments to better reflect likely central tendency behaviour.	
4	Reduce soil adherence factors in children for residential land-use from 1 to 0.1 mg cm <sup>-2</sup> to better reflect “central tendency”.	
5	Reduce exposure frequency for dermal contact outdoors for residential land-use from 365 to 170 days per year, to better reflect “central tendency”.	
6	Update vapour inhalation rates to the mean values recommended in USEPA, 2011.	
7	Depending on the basis of the HCV <sub>inhal</sub> consider reducing indoor dust loading factors to 50 and 25 ug m <sup>-3</sup> for residential and commercial land-uses, respectively, to better reflect likely concentration of respirable (PM2.5) particles.	

8	Consider the use of central tendency estimates of fruit and vegetable ingestion rates rather than 90th percentiles.	
9	Consider reducing the fraction of homegrown produce for residential land-use to better reflect likely central tendency behaviour for residents with gardens.	
10	Use BMD modelling rather than NOAELs and LOAELs to derive toxicological criteria, where possible.	
11	Use chemical-specific adjustment factors (CSAFs), rather than default uncertainty factors, to derive toxicological criteria, where possible.	
12	Use a higher ELCR than 1 in 100,000 (eg a maximal 1 in 10,000) when setting toxicological criteria for non-threshold carcinogenic effects using quantitative dose-response modelling (based on human data).	

13	Use lifetime averaging when deriving C4SLs using CLEA, if judged to be appropriate on the basis of the toxicological assessment.	
14	Use child-specific exposure assumptions to convert media concentrations to toxicological criteria for residential land-use, as appropriate, if lifetime averaging is not employed.	
15	Adopt the term “low level of toxicological concern” (LLTC) to describe toxicological criteria derived for the purposes of developing C4SLs which are “more pragmatic but still strongly precautionary” compared with existing HCVs.	
16	Adopt the wider use of Margin of Exposure (MoE) approaches and recommend target MoEs for each substance.	
17	In order to meet the requirement of 4.21(d) of the revised SG, the toxicity criteria used to derive C4SLs should be no less than a “small proportion” (say 10-25%) of chemical-specific background exposure, as estimated via published MDIs.	

18	Exclude the quantitative consideration of background exposure (via MDIs) from the derivation of C4SLs but provide relevant data for information purposes (in the form of ratios of modelled soil-related exposure to estimated total exposure).	
19	Develop C4SLs for public open space, based on exposure via ingestion of soil, dermal contact and inhalation of dusts and vapours outdoors only.	
20	Use uncertainty modelling (Monte Carlo etc) to inform decisions regarding the level of conservatism within C4SLs derived using a LLTC.	
21	Use uncertainty modelling (Monte Carlo etc) to derive C4SLs when using a MOE approach.	
22	Use qualitative approaches to capture residual unquantified uncertainty within the C4SL derivation process.	

23	Acute exposure scenarios should be considered on a site-specific basis when C4SLs are used in combination with statistical approaches.	
24	Additional Suggestion	

	Additional Suggestion	
	Additional Suggestion	

	<p>Additional Suggestion</p>	
25	<p>Six substances have been provisionally selected for review in this project: arsenic, benzene, benzo(a)pyrene, cadmium, hexavalent chromium and lead. Are these substances appropriate for development of the methodology for deriving C4SL? Are there other substances you would prefer to be included in this project? If so, which substitutions would you make?</p>	

26	Which are the first two substances you would choose for development of the C4SL methodology and why?	
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**ADDITIONAL COMMENTS**

**ADDITIONAL COMMENTS**

## **APPENDIX 2 – SUMMARY RESULTS OF THE QUESTIONNAIRE**

Suggested Modification	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20
1. Reduce average soil and dust ingestion rates from 100 to 80 mg/d for residential land-use and 50 to 40 mg/d for commercial land-use to account for lower exposure in winter months.	2 - unless there is some back up data for (strong). Could get model - more robust data in winter. CK agrees with central tendency.	2 - Clean it is easier to track mud into the house in winter (not reaction) I have my doubts on this, hence input more indoors. It is all background dust. If there is a clear winter slightly reduced exposure frequency outside look at that. I suspect changes to the way by which you are in the country and how healthy you are. (What about climate change) heard data to justify.	3M - model dust ingestion is indoors which may be higher in winter due to tracked back mud - argue if studies are available to show lower rates in winter months. If available mention from the Netherlands which show lower soil ingestion rates when it is wet and be consistent with average rainfall records in UK and adjusted accordingly.	3	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5
2. Update conservative generic chemical-specific RfA estimates, where feasible and appropriate, rather than the current default of 100%.	2 - RfA could be investigated - on most toxic studies RfA is taken into account. For lead there has been some work of 20% to 15% and when determined for the studies that are not all stand correct. If appropriate we should be doing but suspect the appropriate and feasible is not there.	2 - This needs to be clarified that the toxicity studies RfA is taken into account. For lead there has been some work of 20% to 15% and when determined for the studies that are not all stand correct. If appropriate we should be doing but suspect the appropriate and feasible is not there.	4 - but only in cases where there is sufficient evidence in the literature to support it. This remains something the data (should) be measured on an and used for DORA.	4	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3	3
3. Reduce exposure frequencies for children on attendances to better reflect likely central tendency behaviour.	5 - Yes	5 - This would be the central tendency for children of families who regularly go to daycares.	4 - with clear justification for modification and explanation of why central tendencies used together with implications on the conservation / level of protection offered by the resultant screening values (i.e. what percentage of the population is expected to be protected by the screening level with this and other changes to the exposure modelling).	2 - There needs to be more study before any generalisation can be drawn.	2	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5
4. Reduce soil adherence factors in children for residential land-use from 1 to 0.1 mg/cm <sup>2</sup> to better reflect "central tendency".	2 - Presume outdoors only? Why so low, why 0.01 mg/cm <sup>2</sup> which is geometric mean?	2 - This is skewed distribution. The critical tendency will be relatively low. Children's hands have a high adherence but US EPA 2000 Do not ignore this. Children in mud have very low adherence. CGLs will be a bit nothing and don't even want to do so should be updated.	4 - with clear justification for modification and explanation of why central tendencies used together with implications on the conservation / level of protection offered by the resultant screening values (i.e. what percentage of the population is expected to be protected by the screening level with this and other changes to the exposure modelling).	2 - There needs to be more study before any generalisation can be drawn.	2	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5
5. Reduce exposure frequency for dermal contact outdoors for residential land-use from 365 to 170 days per year, to better reflect "central tendency".	5 - Yes 180 days as 110 year.	2 - What age group are we talking about. This change with age significantly.	3 - with clear justification for modification and explanation of why central tendencies used together with implications on the conservation / level of protection offered by the resultant screening values (i.e. what percentage of the population is expected to be protected by the screening level with this and other changes to the exposure modelling).	4 - A good idea to reduce the days but justify the 170 to realistic, does sound a bit low.	4	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5
6. Update vapour inhalation rates to the mean values recommended in US EPA 2011.	5 - Yes	4 - Yes	5 - if updated data is available that is in accordance with the data used in US EPA 2011 then to use the new data should not be used as this represents the most current best available data. However, during the same time if updated data is readily available for other parameters it should be used, even if it has the effect of making the screening levels lower.	5 - Provided this is agreed with the experts in the area.	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5
7. Depending on the basis of the HCV, consider reducing indoor dust loading factors to 0.5 and 25 µg/m <sup>3</sup> for residential and commercial land-use, respectively, to better reflect likely concentration of respirable (PM2.5) particles.	5 - agreed	2 - If no data CK. We need to be aware of differences in our assessments and adjust this in the guidance. Do the dust inhalation for studies look at only PM 2.5? Is there data to support the PM2.5 fraction being so high? You do release some PM10 which is PM2.5. No. Unless on a coarse specific basis this is justified. It could be coarse particulates are more toxicologically even if at lower concentrations. If this is a separate effort... definitely not as it should be.	4 - supported by the toxicological studies and evidence is available to support the lower dust loading factor for the alternative partition factor.	4 - Is there evidence for that? Why not evaluate for that?	4	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5
8. Consider the use of central tendency estimates of fruit and vegetable ingestion rates rather than 90th percentiles.	2 - What age group are we talking about. This change with age significantly.	2 - Where people grow and eat vegetables they do so at 10. It's a bit of an all or nothing or central tendency is not very appropriate.	4 - with clear justification for modification and explanation of why central tendencies used together with implications on the conservation / level of protection offered by the resultant screening values (i.e. what percentage of the population is expected to be protected by the screening level with this and other changes to the exposure modelling).	4 - If supported by evidence.	4	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5
9. Consider reducing the fraction of homegrown produce for residential land-use to better reflect likely central tendency behaviour for residents with gardens.	2 - Because this seems to be increasing in last 10 years.	2 - Where people grow and eat vegetables they do so at 10. It's a bit of an all or nothing or central tendency is not very appropriate.	4 - with clear justification for modification and explanation of why central tendencies used together with implications on the conservation / level of protection offered by the resultant screening values (i.e. what percentage of the population is expected to be protected by the screening level with this and other changes to the exposure modelling).	4 - There is probably a lot of variability around the central tendency, evidence needed for such a reduction.	4	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5
10. Use BMD modelling rather than NOAEL and LOAEL to derive toxicological criteria, where possible.	4 - Does the UK risk assessment community have enough access to relational/health? However agree in principle.	1 - If the data is available by all means read this but make sure we use appropriate parameters. Be consistent with COT, COM and COC. DO NOT USE STRAIGHT BMD OR BMD.	3 - with a clear explanation of why this has had been used and the justification for it from scientific studies. Justification for the change of the studies, use of NOAELs / LOAELs can be very conservative.	5 - Evidence needed to support this.	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5
11. Use chemical-specific adjustment factors (CSAFs), rather than default uncertainty factors, to derive toxicological criteria, where possible.	Agree but think there will be huge variation between risk assessors - DEPFA derived?	1 - we need to be consistent with UK policy when using COT, COM and COC. There are few cases where the uncertainty factors are not chemical and study specific.	5 - again with a clear explanation of how this has been used and the justification for it from scientific studies. Justification for the change of the studies, use of NOAELs / LOAELs can be very conservative.	5 - Don't know, but evidence required.	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5
12. Use a higher ELCR than 1 in 100,000 (eg a maximal 1 in 10,000) when setting toxicological criteria for non-threshold carcinogenic effects using quantitative dose-response modelling (based on human data).	5 - Yes (1 in 10,000). We are too cautious.	1 - NO. This is category A1a low or No or not enough or not there. That is the CGLs need to be strongly precautionary.	3 - think this modification will be harder to justify and will need lower levels of acceptance of the CASLs if it is adopted.	5 - A decision for government.	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5
13. Use lifetime averaging when deriving CASLs using CLSA if judged to be appropriate on the basis of the toxicological assessment.	4 - Agree	1 - Not CLSA? It seems like it is possible. However, the data is being used for it to be used. What if the data is not representative of the population? Who needs to be carried, is it not cancer or then cancer at the end of the pathway?	4 - With caution, as again this will be harder to justify to the wider community. However, if there is evidence from the toxicological studies that children are not a more sensitive receptor to the contaminant, it should be justifiable to use lifetime averaging.	5 - Don't know, but evidence required.	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5
14. Use child-specific exposure assumptions to convert mean concentrations to toxicological criteria for residential land-use, as appropriate. If lifetime averaging is not employed.	Do not understand as no comment.	Do not understand as no comment.	3 - where the data are calculated from published guidelines for concentrations of the substance in various media (eg US EPA) and children are the critical receptor in the CASL, child specific factors should be used for the conversion.	4 - Don't know, but evidence required.	4	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5
15. Adopt the term "low level of toxicological concern" (LLTC) to describe toxicological criteria derived for the purposes of developing CASLs which are "more pragmatic but still strongly precautionary" compared with existing HCVs.	2 - But can't think of anything better!	2 - The definition of LLTC is not clear. The HCVs are generally appropriate. If they are not, our audience would change the LLTC. This should be agreed with COT, COM and COC.	3 - the term seems to describe what the toxic criteria are intended to be used for in calculating CASLs. What are the reasons for this? In what cases is the LLTC not appropriate? How is it intended to be used? An estimation of the level of protection still represented by the LLTC compared to criteria of negligible risk HCV would be useful to help stakeholders understand what these values represent and how precautionary they still are.	2 - There would have to be compelling evidence to support this.	2	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5
16. Adopt the wider use of Margin of Exposure (MoE) approaches and recommend target MoEs for each substance.	4 - Agree where possible.	1 - This has to be the BMD (or at least BMDL) it would help temporarily if it can be done.	3 - where the data are calculated from published guidelines for concentrations of the substance in various media (eg US EPA) and children are the critical receptor in the CASL, child specific factors should be used for the conversion.	4 - If supported by evidence.	4	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5
17. In order to meet the requirement of 4.21(b) of the revised S0, the toxicity criteria used to derive CASLs should be no less than a "small proportion" (say 50-25%) of chemical-specific background exposure, as estimated or published MoEs.	3 - Maybe ignore background	2 - Unless background is accurately high already. The comparison is used but do not change CASLs to do this. Just show differences to UK context. This is a separate test to the CASL.	3 - unless how this would affect the toxicological risk used in the assessment. As background exposure can change significantly over time as new environmental incidents are brought in or background exposure may be clearly explained and justified. This also means in ITT above. Some feedback I've had from other EMC members indicates that they think this could lead to confusion.	3 - Evidence on both elements would be needed to support this.	3	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5
18. Exclude the quantitative consideration of background exposure (see MoEs) from the derivation of CASLs but provide relevant data for information purposes (in the form of ratios of modelled soil-related exposure to estimated total exposure).	4 - Agree - assessing site not whole world.	1 - The reason to include is for the threshold for protection. If we believe there is a threshold above which effects happen we should include it.	3 - any change to the way in which background exposure is used in the derivation of the screening values will need to be clearly explained and justified. This also means in ITT above. Some feedback I've had from other EMC members indicates that they think this could lead to confusion.	4 - Background data needs to be robust.	4	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5
19. Develop CASLs for public open spaces, based on exposure via ingestion of soil, dermal contact and inhalation of dusts and vapours outdoors.	2 - BMD for "low intensity use" (such as dog walking).	1 - This is the thing that may not be best. What age group? How close to the road? How often do you go there? How often do all the kids near me play? Is a garden?	3 - it is understood that the derivation of CASLs is required by the project justification. However, this does need to be clearly explained and justified. The CASL derived for a needs to be clear if it includes well as well as the inclusion of other receptors. In my experience, a significant portion of tracked back dust to the road can be from PDS from play areas (not parents standing in mud waiting etc.). Additionally, care needs to be taken between PDS and home can become fixed with dried mud from the PDS, which then can be an exposure pathway for time spent in the area.	4 - If supported by evidence.	4	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5
20. Use uncertainty modelling (Monte Carlo etc) to inform decisions regarding the level of conservatism within CASLs derived using a LLTC.	0 - I think it's a good idea but given companies are making substances and not recognizing timing or software purchase, and given it probably needs a higher level of skill, this is unlikely to try.	1 - understanding of uncertainty in the CASLs will be more important and help for them to be adopted by a contaminated land community.	1 - This is a key part of the challenge in setting CASLs and cannot be ignored.	3 - If supported by evidence.	3	5	5	5	5	5	5	5	5	5	5	5	5	5	5	5

Suggested Modification												
21	Use uncertainty modelling (Monte Carlo etc) to derive CSEs when using a MOE approach.	2- I think it's a good idea but given complexities are making risk reduction and not encouraging training or software purchase, and given I probably need a higher level of MSL, this is unlikely to fly.	1- Probably but use BRACK. Really for cat 2/3 boundary.					1- probabilistic modelling approaches to estimate uncertainty - can be very difficult to access the result.		3- 4. If supported by evidence	3- not sure this would actually work.	
22	Use qualitative approaches to capture residual unquantified uncertainty within the CSEs derivation process.	4- Agreed	4- yes							3- 5. means a fudge factor	4- yes, make it more reflective of the actual situation rather than just making potentially conservative assumptions	
23	Acute exposure scenarios should be considered on a site-specific basis when CSEs are used in combination with statistical approaches.	4- Yes we need to consider acute	4- Yes					4- However, it would be useful to highlight in the report where it is likely that acute exposures to the contaminant may be a significant factor. This is not those relating assessments in which CSEs have been used to determine if they should also require an assessment of acute risks.		3- 5. Not clear how cat 4 relates to acute exposure.	4- yes, make it more reflective of the actual situation rather than just making potentially conservative assumptions	
24	Additional Suggestion	If we're tracking soil and dust ng, soil adherence factors etc then we might as well track back dust.	Change testing regime to look at surface soil + estimate correct soil fractions for ingestion and dust. Split each end point so should we add exposure via inhalation to exposure via ingestion or change data for ingestion when adding to be inappropriate to lung effects.	As I attended the workshop to represent the membership of EIC I have tried to combine feedback that I received from an EIC sub-group, who have shown an interest in assisting with matters surrounding the new Part 2a Statutory Guidance, and those of my own. Additional comments from our members for consideration are included in the boxes below.				These six are well selected given either their particular toxicity or the difficulties in the current CSEs & UK.		3- 5. Not clear how cat 4 relates to acute exposure.	Remove Benzene, add Cyanide	Yes I generally agree with these as being the real priorities
			Asbestos - It is everywhere and lacks guidance. Lead. The threshold has been withdrawn - a new threshold should be derived using appropriate models.	For this research project to have a significant impact on the contaminated land community and meet the promise of the Part 2a impact assessment of reducing the amount of unnecessary remediation currently being undertaken in the UK, it will have to be applicable to sites being remediated under planning. It is unlikely that the CSEs will be applicable to routine planning assessments. However, if the report is prepared with clarity and transparency the principles used to derive the CSEs can then be used for CDNA as justified by the specific circumstances of each site.								
				The scientific logic behind the derivation of the CSEs can be absolutely fine, but if the resultant soil criteria are not robustly tested outside the scientific bubble (in terms of the probabilities of what contamination could be left in-situ if using these numbers at sites with multiple contaminants present), there is a potential that they are not fit for purpose. The issue of additivity, though mentioned in the CDNA guidance is largely ignored. With less precaution in these CSEs, it will be necessary to reopen the discussion on additivity and caveat the use of the numbers on sites with multiple contaminants.								
				The so what - the proposals when viewed individually may seem reasonable, but the acid test is what they do as a whole to the criteria. We need to see the so what before we can properly judge whether the proposals are fit for purpose.								
				With the move to central tendency throughout and a less precautionary approach to tox, it is important that the resultant criteria are evaluated carefully in terms of the significance of slightly higher exposures (i.e. by using central tendency there is a potentially large proportion of the population that might experience higher exposures). The significance of these higher, plausible, exposures will be dependent on the dose-response of the contaminant in question. It needs to be demonstrated that the revised criteria do not represent wholly unrealistic concentrations for a								
25	Six substances have been provisionally selected for review in this project: arsenic, benzene, benzo(a)pyrene, cadmium, hexachlorocyclopentadiene and lead. Are these substances appropriate for development of the methodology for deriving CSEs? Are there other substances you would prefer to be included in this project? If so, which substitutions would you make?	Nickel - we could then consider acute - via sensitisation etc		The important substances from the list will be BAP and lead followed by arsenic and benzene as these are commonly found on many sites in excess of the SOV/GAC. Cadmium and hexachlorocyclopentadiene are generally not found to be critical in risk assessment terms, though it is acknowledged that they will apply to some sites.				benzo(a)pyrene and lead	Benzo(a)pyrene: lack of certainty about how BAP will be assessed in the future combined with the current, very conservative result in possibly being necessary remediation/treatment of land, moreover, this substance can be used to determine screening.		BAP and hexachlorocyclopentadiene as they are the two biggest gaps when undertaking current risk assessment	Benzo(a)pyrene - as it's the most common contaminant that is regulated above the CSEs and lead as there is currently little guidance on the UK approach to its exposure modelling from soil
26	Which are the first two substances you would choose for development of the CSEs methodology and why?	Benzene - relatively well known and researched. Less uncertainty. Possibly Arsenic.		BAP and lead given the low value of the BAP/GAC when compared to typical values found on sites and then combined with a lack of available guidance. These two substances will allow the proposed modifications to be tested adequately and each will present its own unique challenges in terms of deriving toxicity data.								



Suggested Modification									
21	Use uncertainty modelling (Monte Carlo etc) to derive CASLs when using a MOE approach.	(3) (L) users would need to understand what this proposal exactly means. More information/clarification would be needed?	2	Insufficient information on how the results will be used to inform decisions so have given a disclaimer that the answer could be changed. We will present in the next workshop?	4	4	4	4	4
22	Use qualitative approaches to capture residual unquantified uncertainty within the CASLs derivation process.	(3) (L) users would need to understand what this proposal exactly means. More information/clarification would be needed?	2	This is a DORA step as qualitative information will depend on the site specific factors. Is this not one of the ways a Local Authority will ascertain Cat 2-3?	4	4	4	4	4
23	Acute exposure scenarios should be considered on a site-specific basis when CASLs are used in combination with statistical approaches.	(3) This is critical & well noted	2 and 1	Is this saying that acute exposure will be excluded from CASLs? CASLs need to be protective of acute exposure otherwise there is the danger that acute exposure won't be assessed and CASLs not protective? However, if the CASLs are not relevant under Planning, DORA could be used to catch the acute exposure scenarios?	4	4	4	4	4
24	Additional Suggestion	The accepted use of the CASL needs to be carefully explained within the published guidance. The publication should make it explicitly clear that these are values to aid decision making under DORA and not planning.		More thought needs to be given to what the CASLs are and what they are to be used for - this may be a question for the Steering Group rather than the consortium. We discussed this during the workshops. At the moment, they are defined as category 4 screening levels in a proposed land that is not contaminated land. If they are low risk, then they could be considered to be safe. Under Planning, they therefore meet the NPPF definitions and therefore are suitable for use (not unacceptable).					
		Extra advice and/or consideration of synergistic effects for certain chemical groups etc		Significant decision relates to the methodology and any required on a contaminant specific basis, and most likely are going to be given the "highest aspect judgement" table? Given that the CASLs are going to be developed for 8 contaminants, there is a gap (as with the SOVAs of a number of compounds for which someone (individual consultants as LA's won't have time? (SCT) will most likely need to fill in). The CASLs are only to be used as a stop towards SPOSH (i.e. not under planning), then arguably site specific DORA will need to take place and the					
				There were discussions over this being an opportunity to read in DORA guidance which clearly beyond the scope of the CASLs, works differently (perhaps there is nothing to prevent the other options being written up externally as perhaps a SubRA-CCL-ARPs publication/technical bundle) (I'm more than happy to assist with this? Would the use of EA draft not published document be of any use here? If some of these reduced consideration (clear were placed as DORA guidance then it may mean that the CASLs are not needed)					
				How are you going to establish the CEM for the open space scenario? How will you establish the EP? Will you use data collected from actual sites. Make it on your understanding of how sites are used (if so, are your assumptions accurate for the 'central tendency' population)? Will you use information collated by others? LA's?					
25	Six substances have been provisionally selected for review in this project: arsenic, benzene, benz(a)pyrene, cadmium, hexachloro-cyclopentadiene and lead. Are these substances appropriate for development of the methodology for deriving CASLs? Are there other substances you would prefer to be included in this project? If so, which substitutions would you make?	The selected chemicals are considered sensible		At the present time, I rarely assess cadmium, hexachloro-cyclopentadiene and therefore would not select if these compounds are removed. (With site specific bioavailability, these compounds can easily be assessed at DORA and aren't required at SPOSH level). Substitutions would be cyanide (easily bioavailable, complex, nitrogen oxides), a chlorinated solvent, another compound from a group? If these are CASLs which are not used under Planning, consideration should be given to those	This is obviously industry specific.			No - the main substance of concern have been selected	No
26	Which are the first two substances you would choose for development of the CASLs methodology and why?	Lead & B(a)P		Lead and benzo(a)pyrene B(a)P - key contaminant, occurs on a great number of sites, inconspicuous in understanding what the TDX means and thus SPOSH, GAC derived and therefore to be so conservative, but there is huge substance to accept a higher GAC level through the NPPF is being met) - resulting in too much remediation being undertaken? Lead - very interested to know what the impact of the TDX will be to a L.L.C. Standards appear to be falling. High uncertainty on what to use as a GAC - the withdrawn GAC is currently used but this has been withdrawn as not sufficiently protective. Therefore there is a huge information gap which needs to be filled. Lead is commonly encountered on a number of sites. How do you intend to model lead with the uptake vs intake and given the conclusions in the SubRA report?			B(a)P and Lead - followed by Arsenic	Benzene (human exp. Data), Arsenic	



Suggested Modification							
21	Use uncertainty modelling (Monte Carlo etc) to derive C4SLs when using a MOC approach.	3. No comment other way.	3. No CSD, but I am not really qualified to comment.	Yes 4	3 - No Opinion	(2) as above	4
22	Use qualitative approaches to capture residual unquantified uncertainty within the C4SL derivation process.	2. Would prefer some quantitative uncertainty modelling	4. Yes, but will people read it?	Yes, this would be useful as long as you clearly explain the process. 4	4 - Agree	(3) Varied approaches can still be used to help regulators through HRA processes & build confidence. Further prioritisation or classification effort may help, however if a number of options are chosen from this workshop, then the option remains available for negotiation. How essential will it be for LLTC?	3
23	Acute exposure scenarios should be considered on a site-specific basis when C4SLs are used in combination with statistical approaches.	2. Only acute exposure would need to be considered on a site-specific basis where the toxicity data the C4SLs would be based on are themselves based on chronic studies.	3. Acute exposure is a whole lot that gets lost to leave it out. Is it feasible given the data, any of related to the local effects?	Not sure about this.	3 - No Opinion	(3) Not really sure what is meant here. Acute exposure is often considered for CN and also with HBS & WELs.	4
24	Additional Suggestion	We need to be clear on whether the legislation and guidance requires protection of the most sensitive individual or the mean of the population (see Section 4.3 of statutory guidance)	There must be a link to planning because it is fundamental to the SGRPA documents. So even if it is formally covered out (see response to the case from your presentation) there are two options. Firstly, you and I talk in. Secondly, if this is politically or contractually not possible, you proceed as if it were the case, but don't discuss it. Paul Nathwell said you should go about this with the new HSE WELs, be adopted by planning and I agree. If you adopt this approach you can focus on Part 2A, but at each stage you think you need a further explanation of why the JAE model is OK despite the fact that it over-predicts not repeat concentrations by 2 orders of magnitude otherwise people will ask why you have left it in.		General Comments: Whilst the proposed C4SLs will be of some benefit to regulators to screen out some sites for specific properties within a dist they will not help in addressing the real issue of defining the boundary between category 2 and category 3. I can only presume from this that the real intent of the C4SLs is to use		
		Should we use "central tendency values" or 90 <sup>th</sup> percentile values for range of parameters. I don't feel qualified to say which specific ones should be central or at the margin of a range, but anticipate that some will have little effect on the outcome of a calculation, and others will have a lot of effect. We need to have work done to look at the sensitivity of changes and balance decisions on which ones should be changed.			The selection of the six substances is considered reasonable although naphthalene and asbestos C4SLs would also be very useful.	I have included discussion on central tendency and how it fits with negotiable uptake from a scenario like residential property and gardens. They do not marry together well & I would be inclined to stick with the profile we have.	
		Some questions are about default values. I dislike default values (call 100%), so I would support values for parameters being based on whatever science enables for the parameter in question.	These are comments sent to me by other SLCs prior to the workshop and are of a general nature. Again, they are the individual's personal opinions not any SLC policy.		Lead and benzo(a)pyrene as these are the two main contaminants that exceed GACs on a regular basis when investigating sites under Part 2a		
		I'd support derivation of C4SLs for public open space.	A health protection assessment. Any suggestion that the generic basis of the HCVs should be relaxed for and contamination should be included as it would place land contamination on a very different toxicological basis than other environmental exposure routes (eg air quality).				
		I have a concern regarding the potential cumulative impact of the possible changes being proposed discussed. If all of the amendments to the model were adopted, the cumulative effect on those "low risk" screening values would be massive (one of my friends from another company has estimated that the impact of adopting all the suggested measures would put the C4SL for arsenic up to 3,800mg/kg). Now I am sure that this would not happen, but I do think that we do need to be careful not to ignore the cumulative effects.					
		SLC members are disappointed by the very short time allowed for responses to this important issue after the workshop. This does not allow adequate time for our representatives to obtain opinions from the other SLCs.					
25	Six substances have been provisionally selected for review in this project: arsenic, benzene, benzo(a)pyrene, cadmium, hexachlorocyclopentadiene and lead. Are these substances appropriate for development of the methodology for deriving C4SLs? Are there other substances you would prefer to be included in this project? If so, which substitutions would you make?		BSP and PAHs as they are the most common PSA risk drivers. BSP has a low GAC, but background is often higher so we need something to give guidance here. PAHs has no methodology but needs to be backed up, even if there is still not a full data set. We need something other than nitroting. If you can't come up with something new, no one can, so I think you should give it your best shot.	These are the most important substances to develop the methodology for. I would like to have seen mercury also included in the list.	These are fine, lets focus on resolving these and adding others as & when necessary. Naphthalene would be another good one particularly for reports.	I think that these substances capture a wide range of contaminants of concern and toxicological modes of action. They are also substances which are most likely to come up in Part 2A investigations with the exception of asbestos, but we are aware that it is being dealt with by another body).	
26	Which are the first two substances you would choose for development of the C4SL methodology and why?			BSP and Lead	Benzo(a)pyrene: This happens to be quite ubiquitous in urban environments and areas associated with coal combustion. Sarcosine would be lead or arsenic. I would be tempted to lead as the old SGRPA model is no longer used and we generate low values using CLEA v1.05. Arsenic is fairly readily understood in HRA & environmental legislation in HSE & RCU which would feed the methodology well.	It would be most useful to choose benzo(a)pyrene as it has always historically had only one assessment criteria, and is a contaminant of concern on a lot of Part 2A sites. It is also a non-treatment contaminant of concern with limited human toxicological data, which would feed the methodology well.	
						The other C4SL would choose would be Cr(VI), just because it is very different to benzo(a)pyrene (a metal with a level of acute toxicity to human health) and would make an interesting contrast in developing the methodology.	
						I would also be useful to look at lead, but as the background data surrounding this C4SL is different to the other five, it may have to take a different route for the derivation of a C4SL.	

Suggested Modification	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20
1. Reduce average soil and dust ingestion rates from 100 to 80 mg d <sup>-1</sup> for residential land-use and 50 to 40 mg d <sup>-1</sup> for commercial land-use to account for lower exposure in winter months	As with many of the suggested changes the evidence to support this change should be provided in order to ensure that such changes are robust.	4 - sounds like a logical thing to do. But the figures need to be supported by transparent calculations and justifications.	2 - stress studies looking at soil ingestion rates during all four seasons are conducted the assumption to reduce the rate of ingestion is stretched also if this change is made along with reduction in dermal exposure and period of exposure the model will become very conservative of some parts of activity.	2 - if key studies at give approximately the same values when accounting for variability then there must have been great variability in the weather conditions (already factored in). Argued that if all studies conducted in the summer in similar weather conditions then might not be representative of a full year in the country.	2 - disagree - There is no clear evidence or basis for such a suggestion.															
2. Make conservative generic chemical-specific RSA estimates, where feasible and appropriate, rather than the current default of 100%	1 - children ingest generic RBA are available then the default value should remain at 100%. The use of RBA should really only be considered where DORA is required and the specific data is used.	1 - given the variability of RBA, dependent on the site specific contaminants and which bioaccessibility procedure you use, I don't see this as a viable option.	2 - though the use of RBA is a useful DORA tool RBA generally being used within a single site. As a LA that uses RBA with generic (typical) I have, wasn't very (from 7% to 70% along 1 street as such) but that this is a better tool used for DORA assessments than generic, generic.	1 - if RBA information is available it should be used, dependent on availability.	1 - strongly disagree - There are no such studies currently available & such a proposal is not supported by the Environment Agency or the Civil Protection Force rules on Bioaccessibility.															
3. Make exposure frequencies for children on allotments to better reflect likely central tendency behaviour.	1 - evidenced obtained through a user survey of one of our allotment sites identified that children were frequent users. In addition there is the potential for a continued increase in use of allotments by children as the popularity of allotments increases.	2 - I am uncomfortable with the use of central tendency representing "low risk" - I would prefer a point that still sits on the conservative side of the fence (as a minimum, the midpoint between the central tendency and the 50th/50th).	2 - what percentage of child population would not be protected by this change.	2 - Agreed 365 days a year is not representative of children's exposure on allotments.	2 - disagree - Some children spend significant time on family allotments. There is a growing interest in many communities for access to allotments as a family activity.															
4. Reduce soil adherence factors in children for residential land-use from 1 to 0.1 mg cm <sup>-2</sup> to better reflect "central tendency".	1 - Agree current studies based on USF European data, which is based on summer months. UK summers can be very wet and that further reduces. However changes should be based on data packages use of days without rainfall etc. in order to change to be robust and supported by wider evidence.	2 - I am uncomfortable with the use of central tendency representing "low risk" - I would prefer a point that still sits on the conservative side of the fence (as a minimum, the midpoint between the central tendency and the 50th/50th).	2 - what percentage of child population would not be protected by this change.	3 - Area of adherence uses % of clothes in the country the central tendency might be higher.	2 - disagree - Recent trends in climate change towards increasing rainfall suggests that it is not sensible to reduce adherence factors.															
5. Reduce exposure frequency for dermal contact outdoors for residential land-use from 365 to 170 days per year, to better reflect "central tendency".	4 - Agree current studies based on USF European data, which is based on summer months. UK summers can be very wet and that further reduces. However changes should be based on data packages use of days without rainfall etc. in order to change to be robust and supported by wider evidence.	2 - Again, I am uncomfortable with the use of central tendency representing "low risk" - I would prefer a point that still sits on the conservative side of the fence (as a minimum, the midpoint between the central tendency and the 50th/50th). This figure is one that is potentially in consistent with previous studies, rather than being a conservative "worst case" model to adopt. I would prefer a more conservative (and still pragmatic) figure.	2 - what percentage of child population would not be protected by this change.	3 - Probably more representative of exposure, where's the evidence.	2 - disagree - this would be at odds with the current assumptions for soil ingestion which is for 365 days per year.															
6. Update vapor inhalation rates to the mean values recommended in USEPA 2011.	4 - I am in favour of using the most up to date data, as long as it is relevant.	4 - I am in favour of using the most up to date data, as long as it is relevant.	5 - appears an appropriate scientifically backed change.	4 - The USEPA have updated their values based on presumably good scientific knowledge then there is no reason not to fall in line.	No comment.															
7. Depending on the basis of the HCV <sub>low</sub> , consider reducing indoor dust loading factors to 0.5 and 2.0 mg m <sup>-2</sup> for residential and commercial land-use, respectively, to better reflect likely concentration of respirable (PM2.5) particles.	1 - The PM2.5 factor of the dust is source dependent. You're currently trying to consider that the PM2.5 fraction is probably that fraction that poses the higher risk, but this is somewhat specific. I am not comfortable with growing the impact of the level of the respirable fraction. Dust loading of indoor PM2.5 particles should be considered, as this is the data for our air quality assessments.	1 - The PM2.5 factor of the dust is source dependent. You're currently trying to consider that the PM2.5 fraction is probably that fraction that poses the higher risk, but this is somewhat specific. I am not comfortable with growing the impact of the level of the respirable fraction. Dust loading of indoor PM2.5 particles should be considered, as this is the data for our air quality assessments.	5 - Appears an appropriate scientifically backed change.	4 - As PM 2.5 are the respirable fraction then the move to PM2.5 from PM10 is more representative and in line with the USEPA.	2 - disagree - There seems to be some confusion over the suggestion which does not represent any change.															
8. Consider the use of central tendency estimates of fruit and vegetable ingestion rates rather than 90th percentiles.	1 - It is clear this is appropriate given the potential increase of people growing their own.	2 - This is tricky one. Yes we can argue that we don't grow as much fruit and veg as we did during the war, but within the local authority I am approached more and more by community groups wanting to use open space for produce growing, growing gardens, and given the increasing recession more people are moving towards growing their own produce, growing gardens. Is a change to consider a "worst case" that may not be relevant in the near future.	3 - what percentage of population is no longer protected by this change.	3 - With the encouragement to eat more fruit and vegetables and grow your own the 90th percentile used is precautionary and in line with best guidance.	2 - disagree - This seems to be at odds with growing trends for more people being interested in growing their own produce.															
9. Consider reducing the fraction of nonorganic produce for residential land-use to better reflect likely central tendency behaviour for residents with gardens.	1 - again whilst I can understand the reasoning behind this, need to be careful as more and more people are growing their own. However if the PACOS assessment of residential properties I have been involved with the number of properties where significant F&V was grown was minimal.	2 - same scenario as 8.	3 - what percentage of population is no longer protected by this change.	1 - In light of the recession it may not be wise to adjust the use of data used for the basis of this in new and may not reflect the recession driven changes to grow food own.	2 - disagree - see comment for question above.															
10. Use BMD modelling rather than NOAEL and LOAEL to derive toxicological criteria, where possible.	4 - as long as this is supported by wider authoritative bodies BMDL used are robust.	4 - I would agree, but with caution. NOAELs and LOAELs are perhaps more indicative of minimal risk than low risk. However, where do we draw the line for what constitutes a BMD indicative of low risk? If BMD10 represents minimal risk for toxicology, what conditions low risk BMD5, 10, 15, 20? What point does one start setting the values of BMD? PACOS alternatives? Is a societal or policy decision that needs to be made?	2 - the use of BMD is a worrying change as what % BMD is appropriate to represent low risk (what a %BMD equivalent to the old 2/3 boundary is published how do you establish a %BMD that actually represents "low" risk. The use of BMD10, mostly because the 10% response change is outside of the error margin of the Tox data does not mean that it is a "COF" risk and protective of human health.	3 - It should be made clear what BMD is to be used and why e.g. BMD10 or BMD5.	2 - disagree - This would need to involve a radical change of policy relating to the practice which would require reference to be made to other Government authoritative advisers.															
11. Use chemical-specific adjustment factors (CSAFs), rather than default uncertainty factors, to derive toxicological criteria, where possible.	4 - as long as this is supported by wider authoritative bodies BMDL used are robust.	4 - I see the logic. Why use a default interspecies UF of 10, if the data supports a default of 2? But, you need to ensure that the data is robust and appropriate before it can be used. What quality criteria should be used for the studies before a CSAF can be considered?	4 - where there is sufficient data for this it seems appropriate.	4 - Agreed provided it is clear the background and sources of the data used.	1 - strongly disagree - This would represent a deviation from current accepted good practice.															
12. Use a higher ELCR than 1 in 100,000 (eg a maximum of 1 in 10,000) when setting toxicological criteria for non-threshold carcinogenic effects using quantitative dose-response modelling (based on human data).	2 - This is a wider policy issue which will need further thought and agreement from wider bodies before it could be considered by this project.	1 - I am uncomfortable with a less conservative ELCR for threshold carcinogens and that this should not be compared with, in theory, exposure from a single molecule (eg how an effect, should a 1 in 10,000 ELCR be more representative of SPOSD than low risk?	2 - who defines an acceptable "low" cancer risk.	3 - should need to see evidence and proof - to use this rather than the 10 currently used for non-threshold carcinogens.	1 - Strongly disagree - This is safety a policy decision which must be made by the appropriate authority on behalf of society.															
13. Use lifetime averaging when deriving CBLs using CLIA if judged to be appropriate on the basis of the toxicological assessment.	4 - Would fit into other risk assessment approaches. However, these needs to be backed by further data, i.e., what is the average time that people live at one property.	3 - may be appropriate.	3 - may be appropriate.	3 - As there are many variables in this it would have to be appropriate and specific to each chemical based on scientific evidence that is clear and proven.	2 - disagree - again this would be a significant proposed deviation from current policy, and outside the scope of this project.															
14. Use child-specific exposure assumptions to convert media concentrations to toxicological criteria for residential land-use, as appropriate. If lifetime averaging is not employed.	3 - I don't understand this question.	3 - may be appropriate.	3 - may be appropriate.	3 - The current method is extra conservative by using adults and converting to child an child specific may be appropriate.	2 - disagree - as above - this should be subject to a contained policy debate involving the various government authoritative bodies.															
15. Adopt the term "low level of toxicological concern" (LLTC) to describe toxicological criteria derived for the purposes of developing CBLs which are "more pragmatic but still strongly precautionary" compared with existing HCVs.	1 - principle would agree, however who determines where low risk is defined? Therefore again it would appear that a wider policy decision needs to be made elsewhere in order to determine such values.	4 - if the purpose is to derive a low risk figure, then the use of a minimal risk HCV is not appropriate who could lead to confusion, so it's good to make a distinction between the two. However, as stated above, who gets to decide what "low risk" will you provide a definition for consideration?	2 - I think that a more child specific description would be more appropriate something along the lines of "level of toxicological concern highly unlikely to represent acute".	2 - There will be some confusion over why there is a LLTC when we have a HCV. Do we need another acronym. If the data used is proven and appropriate why are we not just using more appropriate TOX data and update the SOV's accordingly.	2 - disagree - This is again a policy decision. The introduction of a second "low level" in addition to the established SPOSD/CBL values which are recognised as "minimal risk" levels. There is a suggested presumption that the proposed new CBL values are intended for application to Part 2A action with no implications for alerting.															
16. Adopt the wider use of Margin of Exposure (MOE) approaches and reduced target MOEs for each substance.	1 - whilst agreed to using MOE approach consideration of their own should be considered from a wider authoritative bodies.	2 - and 4 - The MOE has been used by many agencies such as the EFSA, and in instances where a HCV is not available but if we have a HCV what then? What criteria can be used to determine when to use the MOE approach? The danger points of cherry-picking the approach that gives the results that meets the spec of the project, rather than the most appropriate approach. But I have used the MOE approach before, as a bit of evidence in establishing a SPOSD level for BSL, so if fully justified, with appropriate margins, it could be acceptable.	3 - dependent on complete characterisation of the substance of concern.	3 - dependent on complete characterisation of the substance of concern.	2 - disagree - as above - this should be subject to a contained policy debate involving the various government authoritative bodies.															
17. In order to meet the requirement of 4.21(i) of the revised SO, the toxicity criteria used to derive CBLs should be no less than a "small proportion" (say 10-25%) of chemical-specific background exposure, as estimated via published MOEs.	2 - background should not be excluded, as the background exposure contributes towards the overall risk and should not be ignored.	2 - I am uncomfortable with this still representing "low" risk.	2 - the use of this level of these values in planning seems inappropriate.	2 - TOX is only one criteria used around this.	2 - disagree - This approach would tend to produce screening levels which are above what is considered to be represented by the concept of Category 4 and would lead to significant regional variations.															
18. Exclude the quantitative consideration of background exposure (via MOEs) from the derivation of CBLs but provide relevant data for information purposes (in the form of ratios of modelled soil-related exposure to estimated total exposure).	1 - whilst I agree each value would be useful, the varying of such spaces and their different uses could make it difficult to derive a single "COF" to be used across all pathways such as tracked back soil and dust could be considered depending on proximity of open spaces to properties etc.	2 - background should not be excluded, as the background exposure contributes towards the overall risk and should not be ignored.	2 - the exclusion of tracked back dust requires more consideration as due to the likely use of these values in planning this seems inappropriate.	2 - MOE is only taken into account for threshold contaminants where background effects are important for non-treated background concentrations they are not used and non soil losses are excluded, this is in line with other protective guidelines. For soil exposure it is best to keep the current use of background concentrations.	2 - disagree - as above - it is considered inappropriate to ignore exposure from other media.															
19. Develop CBLs for public open spaces, based on exposure via ingestion of soil, dermal contact and inhalation of dusts and vapours outdoors only.	1 - I don't think it is appropriate to ignore exposure from soil tracked back into the home. Many people use open spaces more than their gardens. This includes, and goes beyond, in human behaviour in taking off shoes (or not), I feel that the pathway should not be left out.	2 - I don't think it is appropriate to ignore exposure from soil tracked back into the home. Many people use open spaces more than their gardens. This includes, and goes beyond, in human behaviour in taking off shoes (or not), I feel that the pathway should not be left out.	2 - the exclusion of tracked back dust requires more consideration as due to the likely use of these values in planning this seems inappropriate.	3 - The current method is extra conservative by using adults and converting to child an child specific may be appropriate.	3 - disagree - There is a need for the development of a series of "Open Space" scenarios but these will need to include consideration of tracked back soil when used very according to the distance from the residential back.															
20. Use uncertainty modelling (Monte Carlo etc) to inform decisions regarding the level of conservatism within CBLs derived using a LLTC.	4 - but the software packages used to run the modelling needs to be considered. The soil CLEA model was notoriously slow due to the kinetics and therefore uncertainty modelling may not be appropriate for and update CLEA in use.	2 - I am uncomfortable with this still representing "low" risk.	2 - the data would only be useful if there is a baseline level of conservatism to compare it to (e.g. a Monte Carlo assessment of the GAC).	3 - With Questions 20, 21 & 23 there is a need for further information about the process before any major funding commitment and options can be provided.																

Suggested Modification						
21	Use uncertainty modelling (Monte Carlo etc) to derive CASLs when using a MOC approach.			2 the data would only be useful if there is a baseline level of contamination to compare it to (i.e. a monte carlo assessment of the CAC)		3 see above.
22	Use qualitative approaches to capture residual unquantified uncertainty within the CASL derivation process.		3 - I'm not sure what this means.	2 This data would only be useful if there is a baseline level of uncertainty to compare it to		3 see above
23	Acute exposure scenarios should be considered on a site-specific basis when CASLs are used in combination with statistical approaches.	1 Don't think these values provide the appropriate avenue to assess acute exposures and this should be considered as a separate issue.	2 - I was under the impression that CLCA was not appropriate for acute exposure scenarios.		2 Acute exposures should be considered	3 Strongly disagree - any CASL values need to be calculated using CLEA which is based on the assessment of chronic exposure. Consideration of temporal acute exposure conditions may lead to underestimation of the risk to the human receptor
24	Additional Suggestion	Have concerns over the use of the CASL through the development control process and understanding that there were no inform sites that were not ready to be determined under Part 2a.	Comments - What happens if the cumulative impact of all the changes produces values that are very high, that you know will not easily be accepted? Will you then adjust parameters to bring the levels down? If so, the process becomes less scientific and credible. Even though it is not stated in black and white, the CASLs will end up being used for Planning Purposes. The comparison should be the one and all the implications in mind. I feel that overall, I was left with an overwhelming uneasiness about the lack of a definition for what constitutes low risk. I feel that this needs to be clearly defined from the start to ensure that all changes work			
		With regards to using central tendency values, what if it is appreciated that such a move is designed to remove a lot of the conservatism it does run the risk of placing vulnerable/sensitive groups at a higher risk. One consideration could be for the central tendency values to be included as an option to select to enable LA to re-calculate specific values depending on site specific conditions.				
		I think more information on the selection of the values to be used needs to be provided perhaps in a draft report of some sort in order that such values can be appropriately considered and judged.				
25	Six substances have been provisionally selected for review in this project: arsenic, benzene, benzo(a)pyrene, cadmium, hexachloro-cyclopentadiene and lead. Are these substances appropriate for development of the methodology for deriving CASL? Are there other substances you would prefer to be included in this project? If so, which substitutions would you make?		Yes, these choices are fine.		Asbestos	
26	Which are the first two substances you would choose for development of the CASL methodology and why?		benzo(a)pyrene and cadmium (1 non-threshold and 1 threshold, so see how the approach will work for the 2 different types).	Benzo(a)pyrene and lead	benzo(a)pyrene and lead - current lack of guidance on lead and widespread occurrence across the country of both.	



Suggested Modification					
21	Use uncertainty modelling (Monte Carlo etc) to derive CASLs when using a MOC approach.	Reinstating previous comments on the consideration of the MOC approach probabilistic modelling may have a role to play in future. The decision making process however further information would be required before robust technical comment can be provided.	3. As above.		1 This is too vague a statement to comment on. The presentation of the working paper to category 3 above outlined consideration of this. The comment related to CLARE to incorporate a stochastic model of the outcome of the CLARE facilitated Way Forward workshop is appropriate given the comment use of probabilistic models such as COSMOS, GOSMOS and LARDEM and the demonstration by COM of a stochastic version of CLEA - termed P-CLEA - in the work for deriving existing acute assessment criteria.
22	Use qualitative approaches to capture residual unquantified uncertainty within the CASL derivation process.	2 disagree. I am a little unclear as to what is actually being proposed. Will there be a robust basis for these qualitative approaches? Will the approaches vary for each contaminant? Professional judgement will always be required in risk assessment to deal with issues such as residual uncertainty however it is influenced by the assessor's knowledge of the site and many lines of evidence will help inform robust judgement and I am unsure as to how this can be done on a more generic basis by the use of qualitative approaches.	3 strongly disagree. The CASLs will be calculated using CLEA which is based on the assessment of chronic exposure and the use of these in assessing acute exposure has the potential to significantly underestimate the risk to the receptor.	4 - Well, what will be the other options?	1 The text is too vague to comment on - what unquantified uncertainty is being considered and what sort of qualitative approaches are being suggested? How and the use of such approaches NOT be misused as a means of hiding systematic or even quality uncertainty and hence generate higher CASLs that would not be scientifically valid - a key test in the final guidance.
23	Acute exposure scenarios should be considered on a site-specific basis when CASLs are used in combination with statistical approaches.	3 strongly disagree. The CASLs will be calculated using CLEA which is based on the assessment of chronic exposure and the use of these in assessing acute exposure has the potential to significantly underestimate the risk to the receptor.	1 strongly disagree. The CASLs will be calculated using CLEA which is based on the assessment of chronic exposure and the use of these in assessing acute exposure has the potential to significantly underestimate the risk to the receptor.	Not sure that you need the acute exp. Scenario there as you want to define criteria level for category 4	1 It is not clear what statistical approaches are being considered, acute exposure scenarios are already considered and quantitative tools were demonstrated by SHPPER (2000) for example, the approach is valid for other substances too.
24	Additional Suggestion	General Comments: It is considered that the proposed CASLs are not required by the regulatory community and will not help in addressing the real issue of defining the boundary between category 2 and category 3.	As we have made clear to Defra we see no need for the proposed CASLs by the regulatory community and they offer no help in addressing the real issue of defining the boundary between category 2 and category 3. It is ironic that so much attention is apparently being given to technology in the suggestions above when so little is now given to it in the more social context of determination and it remains dangerous to deny that the principal use of the values will be as remediation targets. As for the process so far, though we know that the contract has tight time limits, we cannot accept that setting such a short time for response to these proposals is helpful or is likely to	It seems there are some confusions on the need of CASL, as in the context of Part 2A, they aren't be relevant. Need possibly to look at category 3.	
		This project must recognise the potential for the use of these screening levels in planning and development. Although it was stated during the working that there is no explicit link to planning the projected cost savings cannot be made through Part 2A which is recognised in the Impact Assessment. The potential for reuse in the planning regime and the implications of this must be recognised during the development of the CASLs.			
		It is difficult to consider the proposals and the associated implications without the benefit of a comprehensive sensitivity analysis.			
		A move towards the selection of central tendency values has the potential to ignore exposure of some individuals which is not considered to in line with the precautionary approach. The Statutory Guidance allows local authorities to use their discretion and this type of consideration should not be prescribed by a research project.			
		A number of the proposals have the potential to raise the screening levels out of Category 4 and would raise serious questions around the levels which would constitute SPCSH.			
25	Six substances have been provisionally selected for review in this project: arsenic, benzene, benz(a)pyrene, cadmium, hexachloro-cyclopentadiene and lead. Are these substances appropriate for development of the methodology for deriving CASLs? Are there other substances you would prefer to be included in this project? If so, which substitutions would you make?	The selection of the six substances is considered reasonable.		Yes a good start would be good to provide some guidance on how the approach can be used for future in the future.	guidance on mixtures (eg petroleum hydrocarbons) is needed
26	Which are the first two substances you would choose for development of the CASL methodology and why?	Lead and Benz(a)pyrene	BaP and Pb	BaP Risk driver & Pb	BaP and lead

**Defra Research Project SP1010**

**Development of Category 4 Screening Levels  
Stakeholder Workshop 2**

# STAKEHOLDER WORKSHOP 2 FEEDBACK

## Introduction

As part of Defra Research Project SP1010 – Development of Category 4 Screening Levels (C4SLs), there was a requirement to hold three stakeholder workshops. This is a summary of the results from Stakeholder Workshop 2.

Stakeholders attending the workshop were given a series of presentations summarising the draft Work Package 2 report that had recently been submitted to Defra on the development of interim C4SLs and the proposed methodology for Cadmium and Benzo (a) Pyrene as a surrogate marker for geotoxic PAHs.

The presentations at the workshop covered the following subjects:

- Introduction and Background to the Project
- Outline of the Proposed Methodology
- Key Issues for Stakeholder Input
- Application of the Proposed Methodology to Cadmium
- Application of the Proposed Methodology to BaP
- Public Open Space (POS)
- Statistical Considerations in the Use of C4SLs

After the presentations, the stakeholders were divided into three groups and given the opportunity to ask questions and provide comments / feedback. The following section provides a transcript of the flip-chart notes that were made by the presenters during the feedback sessions, although it is inevitably subject to error. Separate appendices provide a copy of the questionnaire that stakeholders were also requested to complete (Appendix 1) and a summary of their responses to the questions (Appendix 2).

# VERBAL FEEDBACK CAPTURED

## TOXICOLOGY

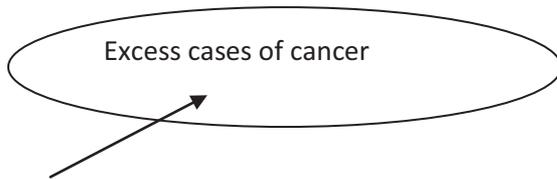
### GROUP 1

BaP BMD/BMDL? Which?

Only use 1 worse case!

Is it uncertainty or conservatism.

Linear dose-response assumptions.



Extra

Mustn't cause x number of cases etc.....

$10^{-6}$  – nuclear risks cases per year. (deaths PUBLIC)

Inter 5

Intra 10

Mouse data

Adequacy of Study – 2

Severity – 50

Why for cancer? Is this 50 just for this?

Cadmium

B2M Biomarker of effect

300 µg/g creatinine reversible

1000 µg/g creatinine irreversible

Conservative modelling

GROUP 2

NO AGREEMENT ON WHAT CONSTITUTES LOW

CoC Approval would give credibility

WOE More than 1  
study

### **GROUP 3**

Flow diagram might not necessarily be followed – simple summary needed.

Maybe keep same response (BMR) the same as for “minimal risk” but change to BMD (depends on database/quality etc)

Process needs to be widely applicable and not require lots of chemical specific deliberations etc

Basis for 1 in 10,000 ELCR for BaP in air.

Simplified C4SL approach needed.

Can Defra publish periodic literature reviews?

Canadian CCME approach re. coal tar (ref.Ed)

Surrogate marker approach?

CSAF – just pick a number?

MOE calculation for background (NBC)

## EXPOSURE MODELLING INCLUDING POS

1. PAH – physical parameter variability – New Zealand studies (Barry Mitchison to forward paper)
2. Q > soil parameter assumptions? Particle Size Distribution etc
  - Fractions/fines – paper from Paul Nathaniel sent to Alex early 2013
3. Should we seek to define the % population that exceed LLTC? – Question for Defra?  
Can we treat LLTC as PDF?
4. Metals & pH?
5. J&E vapour model
  - Is this the best choice? > source degradation should probably be incorporated.
6. Q> will we publish the Monte Carlo modelling spreadsheets?
7. Q> Are all referenced data available? (e.g. EA unpublished)
8. CLEA produce concs should be compared to FSA Maximum Permissible Levels (MPLs) – e.g. “Could Tesco sell this potato” grown in soil at the C4SL
9. Multiple Source Exposure (Parks + Home)
10. Q> Can we usefully characterise POS? Too much variability in the land uses that this covers?
11. Respiration rate for POS1 (Active/Passive)  
↓
12. Sensitivity Analysis – Include **ALL** Exposure Adjustments??? (Final Report???)
13. Discuss probably precautionary nature of final outputs from this project
14. Importance of POS
15. Further study is required on use of POS (MSc or PhD)
16. RBA for Pb & As UK Soils (M Cave)
17. ?? Tracking Back – Does all POS have traceback?
18. ~ 2 hours reasonable
19. Importance of consistency & training
20. Concern about objectivity & reproducibility of LLTC derivation.  
(should be centralised initiative on TOX)
21. Need for policy decision on whether C4SLs ‘suitable for use’ (i.e. for planning) ?
22. Should we keep SGVs?

## **SETTING C4SLs (Yellow Group)**

- What is appropriately precautionary?
  - Policy decision – who will take?
  - Not gov? passed responsibility to LAs.
- Suitable for planning?  
  
Yes-5  
No – 1 (unethical)
- Concern re. stats proposals
  - Need for opportunity to review

### **Question 10**

- Are we saying P>LLTC=30% is acceptable?
  - Remember need to consider conservatism of LLTC and use of upper 95% ile for soil conc.
  - In the report – YES
  - In individual cases – only where substantial reason to do
  - Decisions need to consider at risk groups e.g. allotment holders

### **Question 11**

- Is it an issue for further steps? (rather than setting C4SL)
- Useful context/transparency
- Better to drop residents + vegetables and use allotment C4SL instead?

### **Question 12**

Policy Number – but basis needs to be reviewed

- Water standards
- Background (?) (true/natural?) – useful context but should not change C4SL
- Biomonitoring
- Cost of remediation

## **SETTING C4SLs (Red Group)**

- Any formal mechanism for incorporating background concs? Needs to be included in process.
- Any recommendations on considering bioavailability?
- How do you cope with the high vegetable eaters when plant uptake is important?
- Not OK for allotment but OK for home + garden?

### **Question 10**

- P exceedence LLTC.
- Extent to which LLTC is exceeded.
- Why bother with P modelling?

### **Question 11**

- Qual. Uncertain
  - How do you combine
  - How can you assess LLTC when level of risk is not set?
  - How will it be used to set C4SL?
  - How will it be done by others?
  - Won't work under planning.

### **Question 12**

- Other considerations
  - Useful information – no more
  - Socio/economic?
  - How much data is needed to exit C4 – poss who doing a DQRA

### **Question 15**

Useful

Add in background.

Relationship between concentration and particle size.

## APPENDIX 1 – QUESTIONNAIRE

**C4SL STAKEHOLDER WORKSHOP 2 – QUESTIONS ON DERIVATION OF C4SL FOR BAP AND CADMIUM**

NAME: .....

COMPANY/ORGANISATION REPRESENTING: .....

Please state to what extent you agree with the following, on a 5 point scale: strongly agree (5), agree (4), no opinion (3), disagree (2), strongly disagree (1). If you disagree please can you give your reasons.

QUESTION		Score (1 – 5)	Reasoning
1	The point of departure from which to derive the LLTC <sub>oral</sub> for BaP being a BMD or BMDL and the benchmark response of 10, 15 or 20% being used.  Use of BMD; or use of BMDL  Use of BMR 10%; or  Use of BMR 15%; or  Use of BMR 20%		
2	A chemical specific margin of 5000 being used to derive the LLTC <sub>oral</sub> for BaP?		
3	The LLTC <sub>inhaled</sub> of 0.3 ng kg <sup>-1</sup> bw day <sup>-1</sup> for BaP being based on a policy basis on the UK Air Quality Standards Regulation (ELCR = 1 in 10000) ?		
4	Based upon the description of the toxicology, the choice of LLTC <sub>oral</sub> (0.54 µg/kg/day) seems pragmatic and remains suitably protective for setting the C4SL?		
5	Based upon the description of the toxicology, the choice of LLTC <sub>oral</sub> (0.00286 µg/kg/day) seems pragmatic and remains suitably protective for setting the C4SL?		
6	The proposed modifications to deterministic exposure parameters for deriving C4SL?		
7	The choice of exposure scenarios for public open space (i.e. public open space next to residential properties [POS1] and parks [POS2] ?		
8	The choice of exposure parameters for POS scenario 1?		
9	The choice of exposure parameters for POS scenario 2?		
10	The use of probabilistic modelling as a line of evidence in setting of the C4SL?		
11	The use of the qualitative evaluation of uncertainty as a line of evidence in setting of the C4SL?		
12	The inclusion of 'other considerations' as lines of evidence in setting of the C4SL?		
13	The proposed C4SL meet the policy objectives?		
14	The proposed C4SL are they sufficiently precautionary?		
15	The proposed C4SL will be useful for assessing risks from land contamination under the Part 2A regime or otherwise ?		

ADDITIONAL COMMENTS

## **APPENDIX 2 – SUMMARY RESULTS OF THE QUESTIONNAIRE**

<p>The point of departure from which to derive the L<sub>100</sub> for BPF being a BMD or BMDL, and the benchmark response of 10, 15 or 25% being used.</p>	<p>Use of BMD or BMDL</p>	<p>A higher value is chosen if should be clearly stated. As we are dealing with a previous consultation and higher or lower CSAs, this becomes another factor in the judgement.</p>	<p>Depends largely on the differences between the BMD and the BMDL, and the risk factor exposure adjustment used.</p>			<p>BMD is the dose of increased incidence &amp; therefore offers insufficient protection for use to derive CSAs.</p>	
<p>Use of BMDL</p>	<p>Use of BMDL</p>	<p>The application of conservatism for the PDI is justified provided that the exposure estimates are best estimates rather than adding to conservativeness by applying multiple worst cases.</p>	<p>not done</p>	<p>1</p>	<p>The level of conservativeness of the data should be accounted for RP</p>	<p>Use of confidence limits where greater degree of confidence that the benchmark response is not exceeded either a higher confidence level &amp; therefore better reflects the stated purpose of CSAs.</p>	<p>1</p>
<p>Use of BMD 10%, or</p>	<p>5</p>	<p>4</p>	<p>4</p>	<p>4</p>	<p>4</p>	<p>It is considered appropriate to use the most precautionary option being proposed to derive on based the toxicological assessment of the validity for use given by the assessment on the day. (ii) Acceptance for Carcinogen is understood to be based on the scientific approach which is most conservative appropriate for stated purposes of CSAs. I.e. it is a better degree of precaution)</p>	<p>4</p>
<p>Use of BMD 10%, or</p>	<p>7</p>	<p>7</p>	<p>7</p>	<p>7</p>	<p>7</p>	<p>It can be known that BMD of 10% gives a value that can be considered a 'normal risk' RP</p>	<p>7</p>
<p>Use of BMD 20%</p>	<p>5</p>	<p>5</p>	<p>5</p>	<p>5</p>	<p>5</p>	<p>It is precautionary enough (i.e. above 20% increased incidence of a response occurring). This is not considered a L<sub>100</sub> rather a H<sub>100</sub></p>	<p>5</p>
<p>A chemical specific target of 5000 being used to derive the L<sub>100</sub> for BPF?</p>	<p>4</p>	<p>The justification for the choice must be given.</p>	<p>Not presented seen reasonable</p>	<p>4</p>	<p>The risk specific difference needs looking at more closely, just having the value here little basis for an L<sub>100</sub> estimate. RP</p>	<p>Although it is felt that the selected BMD is quite subjective, it was felt that the value being proposed was adequately justified by the presenter. However it is felt that the Committee of Carcinogens should be considered to ensure that the value selected is not considered or justified with the wider report conservativeness particularly given the importance of this parameter in deriving the proposed HCV</p>	<p>4</p>
<p>Use of L<sub>100</sub> of 0.3 mg/kg bw day for BPF based on a policy basis on the UK Air Quality Standards Regulation (EUADR = 1 in 10000)?</p>	<p>4</p>	<p>With the addition used to identify for an equally defined. It is a point based limit or is an interim limit as the purity health based limit is technically defensible. A certain amount of protection is reasonable as the two standards should not be greatly out of line with one another.</p>	<p>In keeping with sign for arsenic and benzo(a)pyrene</p>	<p>4</p>	<p>This is a practical solution that it needs to be investigated. The UK air quality standards represent a low risk as is required by CA numbers. It is possible this may well change with policy over time so care is required RP in adopting this approach. RP</p>	<p>This proposal aligns with the UK AQSD. As such it makes sense and would be justifiable in the eyes of the general public (i.e. easy to communicate) in the circumstances of the present investigation &amp; the justifications provided to it in appropriate in terms of use to derive CSAs.</p>	<p>4</p>
<p>Based upon the derivation of the toxicity, the choice of a L<sub>100</sub> of 0.0005 (mg/kg/day) seems pragmatic and remains suitably protective for setting the CSAs?</p>	<p>4</p>	<p>Given we risk pragmatism there is room for judgement - an inductively when dealing with toxicological risk assessments</p>	<p>5</p>	<p>5</p>	<p>This seems likely RP</p>	<p>Assume this question relates to Cadmium? Acceptance primarily based on the assurance of the present investigation &amp; the justifications provided to it in appropriate in terms of use to derive CSAs.</p>	<p>5</p>
<p>Based upon the derivation of the toxicity, the choice of a L<sub>100</sub> of 0.0005 (mg/kg/day) seems pragmatic and remains suitably protective for setting the CSAs?</p>	<p>4</p>	<p>5</p>	<p>5</p>	<p>5</p>	<p>This seems likely RP</p>	<p>Assume this question relates to Cadmium? Acceptance primarily based on the assurance of the present investigation &amp; the justifications provided to it in appropriate in terms of use to derive CSAs.</p>	<p>5</p>
<p>The proposed modifications to deterministic exposure parameters for deriving CSAs?</p>	<p>OK</p>	<p>5</p>	<p>5</p>	<p>5</p>	<p>5</p>	<p>5</p>	<p>5</p>
<p>In PDI 1, please could you include your preference for developing this scenario from the 2 options presented?</p>	<p>1) Adoption of 'Residential without consumption of homegrown consumption' (CSA scenario 4) using the Classes 1-5 for critical receptors? 2) Use of 'Residential without consumption of homegrown consumption' scenario (AC 14) with adjusted soil consumption rates? 3) Use of CSAs 2 with consumption of other produce (AC 4)?</p>	<p>Most people do not grow food plants in their garden - those that do tend to grow only part of their food supply.</p>	<p>1) very protective exposure model assumptions not likely to be reasonable for best use though would be protective 2) not done 3) not done</p>	<p>5</p>	<p>Based on the available information option 2 appears a better fit. RP</p>	<p>5</p>	<p>5</p>
<p>The choice of exposure parameters for PDI scenario 1?</p>			<p>4</p>	<p>4</p>	<p>The parameters seem to be appropriate and likely suitably protective RP</p>	<p>4</p>	<p>4</p>
<p>The choice of exposure parameters for PDI scenario 2?</p>			<p>4</p>	<p>4</p>	<p>Are not convinced that model used, that it would be likely accurate, some of these areas could be close to houses. RP</p>	<p>Not sure about fully enclosed housing back of back</p>	<p>4</p>
<p>The use of probabilistic modelling as a line of evidence in setting of the CSAs?</p>	<p>4</p>	<p>Think this is important</p>	<p>4</p>	<p>4</p>	<p>4</p>	<p>4</p>	<p>4</p>
<p>The use of the qualitative evaluation of uncertainty as a line of evidence in setting of the CSAs?</p>	<p>5</p>	<p>It is probably as far as it is workable doing.</p>	<p>4</p>	<p>4</p>	<p>4</p>	<p>4</p>	<p>4</p>
<p>The inclusion of 'other considerations' as a line of evidence in setting of the CSAs?</p>	<p>4</p>	<p>The general catch of phrase is invariable - but when used the reasons should be carefully stated</p>	<p>4</p>	<p>4</p>	<p>4</p>	<p>4</p>	<p>4</p>
<p>The proposed CSAs meet the policy objectives?</p>	<p>4</p>	<p>It is as good as can be expected - given that judgements are required and evidence.</p>	<p>4</p>	<p>4</p>	<p>4</p>	<p>4</p>	<p>4</p>
<p>The proposed CSAs are they sufficiently precautionary?</p>	<p>4</p>	<p>Precaution implies consistent with the precautionary principle, which is clearly stated at various points from time to time (see above). I consider the word conservative as one only capable of assessing for humans and the judgements are concerning receptor effects where there is best best likely understood translation from the information available to the human situation.</p>	<p>4</p>	<p>4</p>	<p>4</p>	<p>4</p>	<p>4</p>
<p>The proposed CSAs will be useful for monitoring risks from non consumption under the Part 2A regime as otherwise?</p>	<p>4</p>	<p>Yes but there may be a need for toxicological evidence to be available to both food authorities (see regulatory) and the submitter of the plans.</p>	<p>4</p>	<p>4</p>	<p>4</p>	<p>4</p>	<p>4</p>
<p>When using CSAs in a risk assessment, should a statistical approach be applied when the comparison of the 95% upper confidence limit of the arithmetic mean of the measured soil concentrations with the CSAs?</p>	<p>5</p>	<p>Derive multiple applications of conservatism. If the toxicology is assessed conservatively and the exposure assessed conservatively (i.e. both using 95% confidence limits) this should be sufficient conservatism. (0.05 x 0.05 gives 0.0025 - i.e. a one in 200 probability of a problem). In reality the CSAs will make more conservative.</p>	<p>4</p>	<p>4</p>	<p>4</p>	<p>4</p>	<p>4</p>
<p>RECOMMENDATION</p>		<p>CSAs needs to state whether the low risk level of CSAs is in line with the guidance for use (where of paragraph 122 of the report)</p>				<p>It is felt that the Research Document findings need to be related to the wider environmental health context on compliance objectives. Testing to circularity, the report findings &amp; to ensure that practitioners understand how to use &amp; apply the document. EPAH would welcome the opportunity to participate in such workshop for our members. Feel free to contact David Redford dfr@epa.gov.uk regarding this. This is of interest.</p>	<p>4</p>
						<p>It is felt that the wider context of the project needs to be considered in order to ensure that the project team is aware of the wider context of the project. In particular that the CSAs may be used in a wider context than the project report. It is felt that the project team should consider other issues, such as workforce, waste management &amp; risk to contaminated areas when determining the appropriateness of using the CSAs.</p>	<p>4</p>
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<p>The point of departure from which to derive the L1TC for BfR being a BMD or BMDL, and the benchmark response of 10, 15 or 25% being used.</p>	<p>Use of BMD</p>	<p>Using BMDs for the CASL tables is with the ability to look at BMD in a DORA. However, I don't think which one we use is as scientifically robust, unless benchmarked in what is used and the alternative available. Also see answer 2</p>	<p>4</p>	<p>Further BMD as more central tendency</p>		<p>4</p>	<p>Would not consider to be protective enough for CASL</p>
<p>Use of BMDL</p>	<p>Use of BMDL</p>	<p>Do you think 10% confidence the BMD is not considered useful? There is a question when considering a population and a carcinogenic substance</p>	<p>4</p>	<p>Do I comment. Don't have enough expertise in toxicology</p>		<p>4</p>	<p>Would consider this to be more appropriate than BMD</p>
<p>Use of BMD 10% or</p>	<p>Use of BMD 10% or</p>	<p>This is typically used and thus most likely to result in acceptance by other regulatory bodies</p>	<p>3</p>			<p>3</p>	<p>Would consider this to be appropriate</p>
<p>Use of BMD 15% or</p>	<p>Use of BMD 15% or</p>	<p>Do you consider that selecting 15 or 20% may not be considered scientific</p>	<p>3</p>			<p>3</p>	<p>Would not consider to be protective enough for CASL</p>
<p>Use of BMD 20%</p>	<p>Use of BMD 20%</p>	<p>Do you consider that selecting 10 or 20% may not be considered scientific</p>	<p>3</p>			<p>3</p>	<p>As above</p>
<p>A chemical specific margin of 5000 being used to derive the L1TC for BfR?</p>		<p>Specifically, I agree with the values and severity of effect values. There are some lack with negative BMDL10 approach but reduce the uncertainty factors being to the quality in the dataset and that the data suggests humans are not 10 times more sensitive than mice and we could consider either not adjusting selection 10 for values and severity of effect. Alternatively, as reducing the 10 to 100 doesn't contribute to the risk with what we have seen the BMD with 10% response and keep the chemical specific margin of 5000.</p>	<p>4</p>	<p>Wouldn't expect to be sound and supported by evidence. Surely having a limited value of 500 would be a policy decision and how would this be justified?</p>		<p>4</p>	<p>Would consider appropriate but would be suggest that the Committee of Carcinogenicity be consulted for their comments</p>
<p>The L1TC... (2.1.18.16) for BfR being based on a policy basis on the UK Air Quality Standards Regulation (EUADR = 1 in 10000)?</p>		<p>Does there is a link to be gained from setting an HQV below a UK air quality standard</p>	<p>3</p>	<p>am not qualified to give an answer, but cannot see anything wrong in this.</p>	<p>4</p>	<p>4</p>	<p>Would consider this to be appropriate and defensible as it does have a policy basis</p>
<p>Based upon the derivation of the toxicology, the choice of L1TC... (2.1.18.16) appears pragmatic and remains suitably protective for setting the CASL?</p>		<p>On the basis there is little point in setting a HQV below that to which people are exposed to through air and within the range of HQV internationally</p>	<p>3</p>	<p>am not qualified to give an answer but cannot see anything wrong in this.</p>	<p>Can't comment. I don't have a clear understanding of L1TC as there seemed to be some variation during the presentation</p>	<p>3</p>	<p>Would the toxicologist see happy (comment?)</p>
<p>Based upon the derivation of the toxicology, the choice of L1TC... (2.1.18.16) appears pragmatic and remains suitably protective for setting the CASL?</p>		<p>On the basis there is little point in setting a HQV below that to which people are exposed to through air and represents EHC of 10,000</p>	<p>3</p>	<p>am not qualified to give an answer, but cannot see anything wrong in this.</p>	<p>Can't comment. I don't have a clear understanding of L1TC as there seemed to be some variation during the presentation</p>	<p>3</p>	<p>As above (comment?)</p>
<p>The proposed modifications to identifying exposure parameters for setting CASL?</p>		<p>These are logical and also reflect more recent UK guidance where appropriate</p>	<p>4</p>			<p>4</p>	<p>Some concern that there is a probability that a percentage of the population (30-40%) are at risk from exposure from calcium over the suggested L1TC. Would consider this appropriate as generic CASL</p>
<p>For PDS 1, please could you include your preference for developing this scenario from the 2 options presented?</p>	<p>1) Adoption of 'Residential without consumption of hydrogen consumption' (CLEA scenario 4) using the Classes 1-6 for critical receptors? 2) Use of 'Residential without consumption of hydrogen consumption' (CLEA scenario 4) with adjusted soil concentration value? 3) Use of 'PDS 2' with consumption of other (PDS 4)?</p>	<p>consider 4) which is a conceptual model for public open space area would be consistent with a green garden (not without the hydrogen produce pathway). However, exposure parameters are likely to be very site specific to particular property of residential professional whether attractive such as a playground or present. consider scenario 1) the soil ingestion rate is appropriate since children will not only be exposed to soil in the site and are willing to spend time on-site but also on one area of public open space. think the much closer to the site specific use and activity there is needed help to demonstrate the suitability of the modelling by including this in appendix 2</p>	<p>3</p>	<p>think to be other children who play out.</p>		<p>4</p>	<p>WfRC would consider this to be appropriate</p>
<p>The choice of exposure parameters for PDS scenario 1?</p>		<p>Will there be any element 2 that we need to be any careful that the exposure parameters are what's of people using open space across the UK once the area is wider? Do the earlier reviews include the range of responses and could that be made transparent in the accompanying report?</p>	<p>4</p>			<p>4</p>	<p>As above comments</p>
<p>The choice of exposure parameters for PDS scenario 2?</p>		<p>See answer 8</p>	<p>4</p>			<p>4</p>	<p>All of the exposure parameters appear to be well justified</p>
<p>The use of probabilistic modelling as a line of evidence in setting of the CASL?</p>		<p>Think this is a useful tool to understand the model sensitivity and the effect on population. This has particular value when looking at the potential magnitude of occurrence of average city scenario. In 30% of the population they are exposed but they will only be exposed to a small venue. To occurrence</p>	<p>4</p>	<p>Good checks &amp; balances approach without having to use probabilistic methodology in all future calculations, such as DORA</p>		<p>4</p>	<p>Agree</p>
<p>The use of the qualitative evaluation of uncertainty as a line of evidence in setting of the CASL?</p>		<p>Think this is a helpful aid</p>	<p>3</p>	<p>Good checks &amp; balances approach without having to use probabilistic methodology in all future calculations, such as DORA</p>		<p>4</p>	<p>Agree</p>
<p>The inclusion of 'Other considerations as lines of evidence in setting of the CASL?</p>		<p>Adds to transparency, which is what we clearly need to understand methodology and there will always be a judgement call.</p>	<p>3</p>			<p>4</p>	<p>WfRC would not consider 5 approach if reference is made to relevant background levels</p>
<p>The proposed CASL meet the policy objective?</p>		<p>Agree they should have been taken out of Part 2A. (Note the accompanying report should be very clear in what the options are seeking to achieve so that an assessment of these isn't taken as Part 2A. Hopefully this wouldn't occur now the evidence gathering over but still think it would be worth re-visiting this and making the assumptions and decision making clear</p>	<p>4</p>	<p>Will do if you provide greater than minimum risk values and are more realistic which will be presented. The goal is to be clear on the checks mentioned on CA 12 above.</p>	<p>Yes if we are for Part 2A only</p>	<p>4</p>	<p>Depends when you start on using. There should be a comparison what low risk is (PDS1?) and there should be more for further DORA.</p>
<p>The proposed CASL are they sufficiently precautionary?</p>		<p>I believe they remain conservative and thus can be applicable to individual sites. The primary objective is to be clear in what the options are seeking to achieve so that an assessment of these isn't taken as Part 2A. Hopefully this wouldn't occur now the evidence gathering over but still think it would be worth re-visiting this and making the assumptions and decision making clear</p>	<p>4</p>	<p>Probably yes, but will decide what percentage can be added to assess. However if L1TC there is a balance. If our precautionary you get left with CASL so there must be some higher risk by definition.</p>	<p>Yes if we are for Part 2A only</p>	<p>4</p>	<p>Yes for Part 2A and should accept for Human Health under planning providing the other aspects are considered such as visual and colour impacts</p>
<p>The proposed CASL will be useful for assessing risk from land contamination under the Part 2A regime or otherwise?</p>		<p>Agree they will need to have detailed assessment of land contamination and provide understanding of the impact to the CASL, which can only take to more informed decision making</p>	<p>4</p>	<p>Probably greater than CASL which still remaining protective. I will accept that some sites where otherwise there is uncertainty in CASL are not for Part 2A. However, if you are for other substances. Look what happened to DDA and GACA. DCPRA should be encouraged to have more CASLs or at least, have a detailed derivation of L1TC for other substances.</p>	<p>They will be a useful less conservative set of values than 50/structure GACA</p>	<p>4</p>	<p>They would be useful under P2A but there needs to be a decision made on whether they will be allowed under the planning regime too. There is a balance of opinion on the results in the cost-benefit analysis and it would be useful for the project team to provide a detailed comment on this in the final document.</p>
<p>When using CBECL in a risk assessment, should a standard approach be applied when comparing the 95% upper confidence limit of the arithmetic mean of the measured soil concentrations with the CASL?</p>		<p>Really, yes to account for population variation and particularly where only the low end of the distribution are used and their greater conservativeness used.</p>	<p>4</p>	<p>This approach to be OK for planning sites, but what about the guidance given by CASL regarding L1TC in the case of Part 2A sites? Does the comment mean CBECL is wrong? If not, how can you suggest the approach. The fact that this question has been asked again to me in the site, guidance report is a warning and an approved method published.</p>	<p>CBECL and PDS1 should also be used. There could be an option for using different parameters in different circumstances for Part 2A versus Planning</p>	<p>4</p>	<p>This is in line with the previously released CBECL/AFRC guidance</p>
<p>RECOMMENDATION</p>		<p>Throughout the workshop in the afternoon I wanted to see pushing forward but I then stopping when we got to when we consider scenario. Think this is a helpful. The rest of the workshop was very good. Also in the report can be managed over the decision made, alternative available and include EHC estimates for clarity. It is difficult to understand what certain recommendations of the HQV mean which could make compromising the results of the CASLs difficult</p>	<p>4</p>	<p>The risk with planning in site. DCLG should be urged to come off the fence and completely endorse CASL by using clearly and precisely that CASL applies to it for purposes in the planning regime. The phrase quoted at the workshop that DCLG is "happy CASL are compatible with the ROP" is rather ambiguous and only says to me the DCLG does not disagree with them in some way. The much the scientific and evidence given in that I would be happy to meet something else if required comment</p>	<p>The new approach to use of the data is a big change. This is welcomed but it should be clearer. I suggest that there should be a separate scientific judgement of the new proposals. The stakeholders group is too diverse to be able to provide the equivalent of peer review.</p>	<p>4</p>	<p>It is felt that the Research Document findings need to be relayed to the wider stakeholder and community through consultative workshops. There is a need to ensure the report findings are clear and that practitioners understand how and when to use and apply the document</p>
<p>CONCLUSION</p>		<p>It is clear that the methodology for setting L1TC is clearly stated and that the definition of the risk is defined. This is important to show how to derive minimum risk we are given that Government has not made a policy decision as they</p>	<p>4</p>				
<p>CONCLUSION</p>		<p>Based the comments &amp; evidence presented in the CASL documents and would welcome a clear statement on the methods that are considered appropriate.</p>	<p>4</p>				
<p>CONCLUSION</p>							
<p>CONCLUSION</p>							
<p>CONCLUSION</p>							



<p>The joint of the two from which to derive the L1TC for BDF being a BMD or BMD, and the benchmark response of 10, 15 or 20% being used.</p>	<p>Use of BMD Use of BMD Use of BMD 10%, or Use of BMD 15%, or Use of BMD 20%</p>	<p>1</p>	<p>I understand that this gives the most conservative result and therefore I would support its use.</p>	<p>2</p>	<p>3</p>	<p>4</p>	<p>5</p>	<p>6</p>	<p>It is not clear that this would be accepted by the kind of community that is being represented by the level of occupational concern as it is a significant departure from accepted practice in determination of internal risk.</p>
		<p>2</p>	<p>There seems to be a good rationale for doing this so I would generally support it.</p>	<p>3</p>	<p>4</p>	<p>5</p>	<p>6</p>	<p>7</p>	<p>Accepted method currently used</p>
		<p>3</p>	<p>I would generally support this.</p>	<p>4</p>	<p>5</p>	<p>6</p>	<p>7</p>	<p>8</p>	<p>Accepted method currently used</p>
		<p>4</p>	<p>There was a good case for this made during the presentation and I would support it for CSAs.</p>	<p>5</p>	<p>6</p>	<p>7</p>	<p>8</p>	<p>9</p>	<p>As long as there is clear justification for the derivation of the CSAP it should be applied. I understand from the discussions in my group at the workshop that there is not clear procedure for the derivation of the categories used to derive the CSAP. The justification regarding internal risk categories should include also be clearly explained in the final report. To a non-industrial, the CSAP of CSOs with the necessary procedure at the workshop appear reasonable.</p>
		<p>5</p>	<p>There was a good case for this made during the presentation and I would support it for CSAs.</p>	<p>6</p>	<p>7</p>	<p>8</p>	<p>9</p>	<p>10</p>	<p>It is clear that the internal CSAP is justifiable and in line with the derivation of the CSAP for external. Otherwise method seems reasonable and justifiable to use L1TC for external. Otherwise method seems reasonable and justifiable to use L1TC for external.</p>
		<p>6</p>	<p>I would support this for category 4. However, I don't think that these are suitable for development control sites.</p>	<p>7</p>	<p>8</p>	<p>9</p>	<p>10</p>	<p>11</p>	<p>Justification needs to be provided for transposing in final report.</p>
	<p>1) Adoption of 'flexible' without consumption of hydrogen consumption? (CSA category 4) using the Classes 1-5 for critical receptors? 2) Use of 'flexible' without consumption of hydrogen consumption? (CSA category 4) with reduced risk category 4? 3) Use of CSAs with consumption of class 4 sites (AC 4)?</p>	<p>7</p>	<p>For PDS 1, please could you indicate your preference for developing this scenario from the 2 options presented.</p>	<p>8</p>	<p>9</p>	<p>10</p>	<p>11</p>	<p>12</p>	<p>These modifications to the residential identified CSAs are reasonable as long as they are clearly set out in the report. If it then be set out in the report to establish that the CSAs used to derive CSAs. It would also be useful to see a comparative probabilistic model run using the default CSAs parameter values and PDS as that the level of excursions can be compared against that for derivation of internal risk levels.</p>
		<p>8</p>	<p>Some relevant choices from setting residential plant options. The choices made will all be conservative, given that it is unlikely that PDS will realistically be used at this frequency.</p>	<p>9</p>	<p>10</p>	<p>11</p>	<p>12</p>	<p>13</p>	<p>See above</p>
		<p>9</p>	<p>See above</p>	<p>10</p>	<p>11</p>	<p>12</p>	<p>13</p>	<p>14</p>	<p>See above. It may be prudent to allow for some headroom and if the model use of these sites for process and storage activities will inevitably bring soil back to the home.</p>
		<p>10</p>	<p>Some sufficient data for use of Probabilistic modelling should provide a more realistic result.</p>	<p>11</p>	<p>12</p>	<p>13</p>	<p>14</p>	<p>15</p>	<p>Some additional information is needed to make a judgement. Enables understanding of how probabilistic the deterministic method is.</p>
		<p>11</p>	<p>See above</p>	<p>12</p>	<p>13</p>	<p>14</p>	<p>15</p>	<p>16</p>	<p>Again the feedback mechanism will help to justify that the CSAs have been set at an appropriate level for site precautionary if explicit correct.</p>
		<p>12</p>	<p>The use of get for CSAs, the use of PDS and establishing if remediation or decontamination.</p>	<p>13</p>	<p>14</p>	<p>15</p>	<p>16</p>	<p>17</p>	<p>There could be ambiguity on what constitutes enough data. The cost of remediation should not be a consideration.</p>
		<p>13</p>	<p>Are they well if they are used for CSAs? If they are used those activity particularly development control type receptors that is risk they pose. They're not designed for the function although I find it difficult to understand how this consider the scenario to remediate cases that will be made if they are adopted - given the low number of Part 1A sites determined.</p>	<p>14</p>	<p>15</p>	<p>16</p>	<p>17</p>	<p>18</p>	<p>It is difficult to comment on the use of a range of CSAs, being proposed for both CSAs. How well they match the public objective and depend on how the parameters are set and if it can be justified that the choice of L1TC is still highly precautionary.</p>
		<p>14</p>	<p>Yes that they are. It is not clear that they would be for development control sites though. I would need to see the details for the range of concentrations you propose produce them for. Many of the details with excessively low GAC/SO<sub>2</sub> exposures, particularly with BDF can be overcome by adopting the principle that we should not remediate below a normal background concentration.</p>	<p>15</p>	<p>16</p>	<p>17</p>	<p>18</p>	<p>19</p>	<p>See above</p>
		<p>15</p>	<p>Are they a good starting point for each assessment receptor. My view is that it is not a good starting point for each assessment receptor. My view is that it is not a good starting point for each assessment receptor. My view is that it is not a good starting point for each assessment receptor.</p>	<p>16</p>	<p>17</p>	<p>18</p>	<p>19</p>	<p>20</p>	<p>It will be necessary for the final report to be fully transparent and provide justification for each individual change together with the cumulative changes to the modelling for the CSAs. To be useful and accepted by the community.</p>
		<p>16</p>	<p>There is an opportunity to respond. However due to a range of work commitments I have been unable to provide time to work to complete the 200 assessment sites and provide meaningful feedback as requested. Whilst these reports are not for other sites of the specific activities, I am satisfied that these work under the conditions stated to meet the requirements for the assessment of particulates which were presented at the stakeholder meeting. The questions raised for me to come meet and had the process of requiring further feedback from a wide range of stakeholders in order to help deliver a decision that already to a great extent had been made. This is a lot of work for the project, however when other work commitments are inevitably present another option of having with stakeholders would possibly have been a better option. The stakeholder process could have been longer or as was done, through which this may also have been able to continue. At the end of the day, the work has been completed. The benefits using independent and human health risk specialists in order to derive across form of consensus and then to report back to the regulator as long as I have received satisfaction.</p>	<p>17</p>	<p>18</p>	<p>19</p>	<p>20</p>	<p>21</p>	<p>The choice of activities will depend on the quality of the data available for the site and under which regime the CSAs are being applied.</p>
<p>RECOMMENDATION</p>									

<p>The point of departure from which to derive the LLTC for BAP being a BMD or BMDL, and the benchmark response of 10, 15 or 25% being used.</p>	<p>Use of BMDL</p>	<p>1</p>						
<p>Use of BMDL</p>	<p>Established precedent</p>	<p>5</p>	<p>2</p>	<p>2</p>	<p>2</p>	<p>2</p>	<p>2</p>	<p>2</p>
<p>Use of BMDL 10% or</p>	<p>Established precedent</p>	<p>5</p>	<p>2</p>	<p>2</p>	<p>2</p>	<p>2</p>	<p>2</p>	<p>2</p>
<p>Use of BMDL 10% or</p>	<p>Higher departure points not justified</p>	<p>5</p>	<p>2</p>	<p>2</p>	<p>2</p>	<p>2</p>	<p>2</p>	<p>2</p>
<p>Use of BMDL 20%</p>	<p>Higher departure points not justified</p>	<p>5</p>	<p>2</p>	<p>2</p>	<p>2</p>	<p>2</p>	<p>2</p>	<p>2</p>
<p>A chemical specific weight of 0000 being used to derive the LLTC for BAP?</p>	<p>Agrees reasonable</p>	<p>1</p>						
<p>The LLTC is 0.3 mg/kg for BAP. The BAP being based on a policy basis on the US Air Quality Standards Regulation (BMDL = 1 in 10000)?</p>	<p>Complies with existing decisions on use of AQGs for other substances such as benzene</p>	<p>1</p>						
<p>Based upon the derivation of the toxicity. The choice of LLTC of 0.0000 (upright) seems pragmatic and retains utility/ predictability for setting the CGLS?</p>	<p>10% increase risk not justified as being acceptable and not consistent with national risk assessment with LLTC. Choice of CSAP using BMDL parameters does not present as being consistent with approach for CSAP for LLTCs. Other increases in response not clear and should be justified/ rationalized</p>	<p>1</p>						
<p>Based upon the derivation of the toxicity. The choice of LLTC of 0.0000 (upright) seems pragmatic and retains utility/ predictability for setting the CGLS?</p>	<p>10% increase risk not justified as being acceptable and not consistent with national risk assessment with LLTC. Choice of CSAP using BMDL parameters does not present as being consistent with approach for CSAP for LLTCs. Other increases in response not clear and should be justified/ rationalized</p>	<p>1</p>						
<p>The proposed modifications to deriving CGLS?</p>	<p>Agrees</p>	<p>1</p>						
<p>For PDS 1, please also include your preference for developing this scenario from the 2 options presented.</p>	<p>1) Adoption of 'flexible' without consumption of homogenous consumption' CGLS scenario (i.e. using Age Classes 1-6 for critical receptor?) 2) Use of 'flexible' without consumption of homogenous consumption' CGLS scenario (i.e. using Age Classes 1-6 for critical receptor?)</p>	<p>1</p>						
<p>The choice of exposure parameters for PDS scenario 1?</p>	<p>Seems reasonable</p>	<p>1</p>						
<p>The choice of exposure parameters for PDS scenario 2?</p>	<p>Seems reasonable</p>	<p>1</p>						
<p>The use of probabilistic modeling as a line of evidence in setting of the CGLS?</p>	<p>1) Assessment of choice of PDS is a reasonable selection of BMDL and BMDL adjusted conditions based on BAP evaluation. Use of probabilistic modeling is supported but needs to be used consistently and not seen to be manipulated for a desired outcome.</p>	<p>1</p>						
<p>The use of the qualitative evaluation of uncertainty as a line of evidence in setting of the CGLS?</p>	<p>1) Qualitative analysis is very subjective and can work both ways to work with you or against you. In general, I am in agreement as to the approach you are taking. However, I would suggest that the same rationale is applied here and not just to the CGLS. One question is to what the public can understand the process on the same end source to a reasonable degree, to avoid the hazard perception of the 2 scenarios, and avoid that which is required for PDS?</p>	<p>1</p>						
<p>The proposed CGLS meet the policy objectives?</p>	<p>20-30% that LLTC will be exceeded for children in heavily populated areas. 20-30% of AQGs above that LLTC in the use of CGLS. Second graph showing and comparing and additional exposure of PDS scenario and compared with, again incorporating with presentation for children. There has to be consistency in the quantitative line of evidence used and a weighting system chosen to derive desired endpoint.</p>	<p>1</p>						
<p>The proposed CGLS are they sufficiently precautionary?</p>	<p>20-30% that LLTC will be exceeded for children in heavily populated areas. 20-30% of AQGs above that LLTC in the use of CGLS. Second graph showing and comparing and additional exposure of PDS scenario and compared with, again incorporating with presentation for children. There has to be consistency in the quantitative line of evidence used and a weighting system chosen to derive desired endpoint.</p>	<p>1</p>						
<p>The proposed CGLS will be useful for planning and for land use planning under the Part 2A regime or otherwise?</p>	<p>20-30% that LLTC will be exceeded for children in heavily populated areas. 20-30% of AQGs above that LLTC in the use of CGLS. Second graph showing and comparing and additional exposure of PDS scenario and compared with, again incorporating with presentation for children. There has to be consistency in the quantitative line of evidence used and a weighting system chosen to derive desired endpoint.</p>	<p>1</p>						
<p>Other use of CGLS in a risk assessment. Should a modified approach be applied when the comparison of the 20% upper confidence limit of the estimate, mean of the measured and concentration with the CGLS?</p>	<p>Statistical approach should be commensurate with the available data and the required objectives of the investigation. It should be recognized that there is a whole lot more to the statistical approach of the CGLS. Second graph showing and comparing and additional exposure of PDS scenario and compared with, again incorporating with presentation for children. There has to be consistency in the quantitative line of evidence used and a weighting system chosen to derive desired endpoint.</p>	<p>1</p>						
<p>RECOMMENDATION</p>	<p>It is not clear whether the recommendations of the US EPA (2005) in the use of probabilistic modeling as a line of evidence in setting of the CGLS are implemented (i.e. avoidance of adjusting an air concentration to a dose using different parameters and then comparing that to a dose calculated using a PDS in air and different air model parameters).</p>	<p>1</p>						
<p>Related to this, it is not clear whether modifications to AQGs 10 have been applied consistently in the C2 and BAP exposure parameters.</p>	<p>Do include on how these will be used under Planning as if they meet the BMDL and do not change a risk and if they do not meet the BMDL then the BMDL will be used for Planning. I would appreciate a really clear statement which makes that clear in an early stage.</p>	<p>1</p>						
<p>Other use of CGLS in a risk assessment. Should a modified approach be applied when the comparison of the 20% upper confidence limit of the estimate, mean of the measured and concentration with the CGLS?</p>	<p>Statistical approach should be commensurate with the available data and the required objectives of the investigation. It should be recognized that there is a whole lot more to the statistical approach of the CGLS. Second graph showing and comparing and additional exposure of PDS scenario and compared with, again incorporating with presentation for children. There has to be consistency in the quantitative line of evidence used and a weighting system chosen to derive desired endpoint.</p>	<p>1</p>						
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<p>Related to this, it is not clear whether modifications to AQGs 10 have been applied consistently in the C2 and BAP exposure parameters.</p> </								

<p>The point of departure from which to derive the LLTC for BfR being a BMD or BMDL and the benchmark response of 10, 15 or 25% being used.</p>	<p>Use of BMD</p>																											
<p>The LLTC of 0.3 mg/kg bw/day for BfR being based on a policy basis on the UK Air Quality Standards Regulation (AQSR = 1 in 1000)?</p>																												
<p>Based upon the derivation of the toxicology, the choice of LLTC of 0.3 mg/kg bw/day seems pragmatic and remains a safety protective for setting the CASL?</p>																												
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**Defra Research Project SP1010**

**Development of Category 4 Screening Levels  
Stakeholder Workshop 3**

# STAKEHOLDER WORKSHOP 3 FEEDBACK

## **Introduction**

As part of Defra Research Project SP1010 – Development of Category 4 Screening Levels, there was a requirement to hold three stakeholder workshops. This is a summary of the results from Stakeholder Workshop 3.

The workshop consisted of technical presentations on the finalised methodology as well as the draft proposed C4SLs for arsenic, lead, chromium (VI) and benzene. After each substance-specific presentation there was opportunity to ask questions about it and at the end of the afternoon there was further discussion of the overall project. Detailed below is a summary of the discussions had at the workshop (Appendix 1) and further individual feedback that was received after the event (Appendix 2).

## **APPENDIX 1 – NOTES FROM WORKSHOP**

# **Notes from the C4SL Stakeholder Workshop 3 – May 2<sup>nd</sup> 2013 for the Development of Category 4 Screening Levels for Assessment of Land Affected by Contamination**

## **Welcome and House Keeping**

Nicola Harries (CL:AIRE) provided the welcome to the stakeholders and housekeeping.

## **Chair's Introduction**

Steve Moreby (SM) provided an introduction to the event, encouraging attendees that this was their opportunity to have their say and to have an open and frank discussion with the presenters about the research project. He explained that this was an opportunity for the stakeholders to ask for clarification on parts that were not clear and reminded people that there is nothing to be gained from holding back.

SM explained the format for the day and that there was going to be plenty of opportunity for discussion.

## **Defra's Comments**

Morwenna Carrington (MC) provided an update on the C4SL project from Defra's perspective and described the process once the research project has been delivered in final draft format from the research contractors.

## **Overview of Research Findings and Methodology**

Mike Quint (MQ) provided an overview of the research project, the different stages of the project and the original scope of what the research contractors were asked to deliver on. He explained the level of stakeholder feedback and engagement the project has had at every stage and the wide spectrum of groups and organisations that had been invited to engage.

**The remainder of the day was given to presentations of the remaining four substances, Arsenic, Benzene, Chromium VI and Lead with question and answer sessions after each substance.**

## **Arsenic**

Camilla Pease presented a full review of the toxicological evaluation covering 3 health effects (skin, lung and bladder cancer) for arsenic and Simon Firth presented the exposure modelling and proposed draft C4SL values.

## **Discussion**

There appeared to be consensus for the LLTC oral value **0.3  $\mu\text{g kg}^{-1} \text{bw day}^{-1}$**  seemed a sensible choice, on the basis that it represents:

- BMDL0.5 (lowest estimations) with a CSM of 10
- BMD1 (average estimations of intake) with a CSM of 30
- equivalent to the intake based on the UK drinking water standard ( $10 \mu\text{g dL}^{-1}$ ), therefore does not disproportionately target the soil

- equivalent to the HCV (EA 2009)
- equivalent to an ELCR of 5 in 10000

There was a discussion as to whether the DWS is overly conservative. Based upon weighing up all of these factors (scientific and policy), going higher than this value (which is also the HCV) in this instance would not be recommended. This indicates that the HCV is already at a level of low concern and not minimal risk.

The 2009 HCV was principally based upon a policy choice (ie a level that is equivalent to the UK drinking water standard), however, using the scientific data from the recent WHO 2011 evaluation, the science supports this value as being 'low concern'.

There was a request whether the Steering Group comments made on the reports will also be published. Defra to consider this request.

Discussion was had regarding the ease of reproducibility of deriving LLTCs if companies did not have in-house toxicologists. It is known that there are not many toxicologists working in this field. It was asked whether there were some simple lessons that have been learnt that are generic principles. The consortium do aim to include suggestions for generic criteria (eg choices of BMDs margins etc) within the final report, but responded that these were not only scientific choices but policy choices based on societal acceptability, so it should be the role of government to endorse any generic 'criteria' that could be applied to the generic structure of the toxicological framework.

It was also explained that there is the option to just allow an increase of exposure to represent a low risk C4SL, but to do this without a description of the toxicological context could be dangerous, as the dose response curves for different chemicals can be hugely different, and a small increase of exposure for a chemical can lead to a significant increase in toxicological concern and thus concomitant increase in risk. Therefore, it is important to know where you sit on the toxicology dose response, at different levels of exposure in a substance specific way.

## **Benzene**

Sarah Bull presented the full toxicological evaluation for benzene and Ed Stutt presented the exposure modelling and proposed draft C4SL values.

## **Discussion on Benzene**

Public Health England reminded the stakeholders that the work being presented is first and foremost a research project and the consortium is presenting the results of the trial to see how the methodology and approach works against 6 different substances. The toxicological framework is being presented to the Committee of Toxicology shortly and then further internal conversations within government departments and government agencies will be had on the findings of the research. It is important for the stakeholders to let this process occur.

With respect to the exposure modelling presentation, the retention of the Johnson and Ettinger model was questioned when it is known to over-estimate vapour intrusion as it is based on US style buildings. This was acknowledged but the consortium are developing screening values and therefore alternative modelling approaches should be reserved for detailed quantitative risk assessments. The screening value that the consortium needs to consider should be protective for the vast majority of the UK housing stock and therefore it was felt a more precautionary approach should be taken; this approach was endorsed by a number of stakeholders present.

From the presentations on probability of exceeding the LLTC, it shows that for benzene that there are large uncertainties in determining the probability of exceedence and therefore this is difficult to quantify. The consortium was interested in how this should be communicated in the final report.

## **General Discussion**

There was a request as to whether the Monte Carlo analysis spreadsheets are going to be made available for others to use? The consortium will discuss with Defra if an example spreadsheet could be released, however it was not part of the research outputs to make all the spreadsheets available.

Was synergism considered when developing C4SLs? It will be noted within the final report that the potential for synergistic interactions between contaminants should be considered by risk assessors and we will refer to the discussion of the issue in SR2. It was important to remember that the project is about developing generic screening levels (cf, SGVs) and specific issues such as synergism should be covered when carrying out detailed risk assessment.

Will a revised CLEA model be issued? It was confirmed that the consortium had used CLEA 1.06 and manually changed exposure parameters, therefore an example paper spreadsheet may be provided but this will be discussed with Defra and the Environment Agency.

Are the proposed C4SL values going to be used in planning? Will local authorities be comfortable with the principles that the proposed C4SLs are above minimal risk?

It will be up to local authorities to decide, however one local authority confirmed that they would be content if it can be demonstrated that the right study has been chosen to determine LLTC and could demonstrate that the screening value was appropriate.

There were questions on whether the framework being presented was generic enough for non-toxicologists to follow especially as most consultants don't have in-house toxicologists. It was pointed out that DQRA should not be undertaken by non specialists anyway and that toxicology is an inherent part of the risk-based approach to decision-making required by the Statutory Guidance. Some members of the audience specifically mentioned the necessity of having qualified toxicologists involved in the process of deriving HCVs/C4SLs.

What will happen with the development of further C4SLs? Who will undertake this work? Is there an assumption that industry would undertake this work collectively as before, is there the appetite? This would be discussed with DEFRA.

The presentations so far have provided ranges of LLTC and proposed C4SLs (pC4SLs), is this how they are going to be presented in the final report? Will actual numbers be presented? The consortium confirmed that the steering group has encouraged the consortium to present ranges and make suggestions for LLTC and pC4SLs if possible, however as it is a research project and for some substances policy decisions need to be made this may not be possible for all substances.

## **Chromium VI**

Sarah Bull presented the toxicological evaluation for Chromium VI and Ed Stutt presented the exposure modelling and proposed draft C4SL values.

### **Discussion on Chromium VI**

With the presentation of a range of LLTC values, would the consortium always be advocating using the lower number? This will be discussed with Defra.

Has the modelling added exposure pathways together? Not in this case, because the toxicological effects are localised. Points about combining routes of exposure based upon the nature of the health effects will be included in the reports.

## Lead

Camilla Pease presented the full toxicological evaluation for Lead covering 3 overlapping health effects (neurobehavioural effects, systolic blood pressure lowering effects and kidney effects) and Simon Firth presented the exposure modelling and proposed draft C4SL values.

### Discussion on Lead

In the biokinetic modelling why did the consortium consider dietary effects? The consortium explained that the LLTC is based on the estimated dietary intake (in the studies from Lanphear *et al.* 2005) that would lead to the various blood lead target levels. An oral RBA of 60% has been used in CLEA to account for the relative bioavailability between soil and dust ingestion vs oral dietary exposure.

What will happen to the WHO Drinking Water Standard at 10 µg/l if there is no safe threshold value for Lead? This is obviously providing a much higher dose than indicated, should be allowed? This is the same for Arsenic as well. WHO have to develop worldwide values that are achievable. The consortium replied, that this is a matter for the relevant government departments to address.

What is the impact on the population with higher values of Lead in their diet? There are now studies in the US suggesting high Lead levels > 1 µg dL<sup>-1</sup> leads to a significant drop in IQ. Therefore the level of Lead in the environment will be determined to what is socially acceptable as the science is suggesting that very low levels ie < 5 µg dL<sup>-1</sup> has more broad spectrum health effects.

What will happen to sites that have already been cleaned up to between 5-700 ppm? It should be noted that there is still lots of uncertainty and further avenues for refinement in the lead risk assessment, but furthermore detailed and resource intensive work needs to be performed to implement refinements or derive new data that can better inform a risk assessment that could be closer to reality.

It is important to understand what a 1 point drop in IQ levels across society really means. This needs to be taken in a broader context and taking into consideration other factors such as poverty etc. This needs to be considered on a political context. Authoritative statements at the moment (eg from EFSA, WHO etc) indicate that a 1 point drop in IQ at a population level is socio and economically significant.

Ultimately it will be a policy decision across a number of government agencies and departments that will decide what Lead levels will be acceptable.

### WRAP UP

Do not underestimate the need for specialist input with regard to toxicological aspects for deriving C4SL values or undertaking land contamination risk assessment on a site-specific basis.

What happens now?

The toxicological framework will be peer reviewed by the Committee of Toxicologists (CoT) and the notes from this meeting will be published in due course. A number of questions have been proposed to the CoT including views on the toxicological framework and the term Low Level of Toxicological Concern (LLTC).

Workshop delegates will be kept informed of the projects progress.

All stakeholders were encouraged to provide comments and thoughts on the presentations that were given by the consortium and the discussions that had occurred at the stakeholder workshop. The stakeholders were asked to provide comments by 17<sup>th</sup> May 2013.

## **APPENDIX 2 – SUMMARY RESULTS OF THE QUESTIONNAIRE**

# Individual Stakeholder Feedback

## Respondent 1

Following the third Stakeholder Workshop we have had a meeting of the EIC Part 2A sub-group, which was attended by eight members, to discuss the progress of the C4SL project to date and the latest proposals as presented at the Workshop on 2 May 2013 in particular. I have also solicited written comments from additional EIC members who could not attend the sub-group meeting. Owing to the diverse membership of the EIC there are opposing views regarding some issues surrounding the project. The following bullet points attempt to summarise the general feelings of the group and are provided as the requested feedback to the final Stakeholder Workshop.

### *General Comments on Project*

- All but one member at the sub-group meeting thought that the C4SLs were needed for Part 2A.
- Support for the issues raised within the SiLC Letter to Defra was expressed by some members.
- A member questioned the graph which is widely used by Defra and the Project Team (reproduced on slide 9 of the presentation) and requested that justification for the amount of land included at each risk level be provided to support its continued use.
- A majority of members felt that the C4SLs would be applicable to planning as long as their use was justified on a site specific basis.
- There was a concern that some of the pC4SL derived for the POS scenarios (especially POS<sub>park</sub>) could be straying into the region where acute risk could become an important consideration. Clarification was requested to confirm if acute exposure had been included in the other considerations used in the C4SL Evaluation Process (steps 6a-d). Details of how acute exposure has been used in this process should be included in the final reporting. Concern was also expressed that some POS pC4SL (based on a child receptor) are greater than those proposed for commercial land uses (based on an adult receptor).
- It is requested that as much clarity as possible is provided by Defra and/or the Project Team about how the C4SL should/can be used and how they link with policy, planning guidance etc.
- It is requested that the final report is fully transparent and includes justification for each of the choices that have been made by the Project Team.
- It is requested that Defra and the Project Team continue to engage the stakeholder community and release a timetable for peer review and final publication of the report.
- It is requested that any 'generic' methods that can be used for the derivation of LLTC are included in the report. Derivation of LLTC is seen as a significant hurdle in the application of the method and production of further C4SL for additional substances. General rules about the derivation of LLTC would be welcomed.
- There is concern that there is inconsistency between the outdoor Soil Ingestion Frequency & Dermal Contact Frequency. Amending the Outdoor Dermal exposure frequency from 365 to 170 has been accepted; but amending the Outdoor Ingestion exposure frequency from 365 to 170 has been rejected. Since the CLEA software models indoor and outdoor ingestion as a single pathway this amendment was to be implemented by producing a time weighted soil and dust ingestion rate of 80mg/kg. It is stated that the amendment was rejected due to 'some felt tracking back of soil could be higher in winter months' but this 'feeling' appears to be contrary to the findings of the mass balance studies from which ingestion rates are estimated from such as Van Wijnen et al. Justification is requested regarding the ingestion of soils (with reference to the Outdoor Ingestion Frequency used) that are not touched (with reference to the Outdoor Dermal Frequency).

- The use of central tendencies in the modelling of exposure was discussed. While it is claimed that central tendencies are not protective of a proportion of the population, it is worth noting that we are dealing with chronic exposure modelling and so the exposure parameters are meant to estimate 'average daily intake' over the exposure period. Is it really likely that an individual will exhibit 90%ile intakes each and every of the 365 days for 6 years of exposure? Or that some days it will be lower and some days it will be higher, normalising out over longer time periods (2190 exposure days for residential landuse) towards a central tendency for pretty much all individuals.

#### *Contaminant Specific Comments*

##### *Benzo(a)pyrene*

- Clarification is requested regarding the commercial pC4SL for BaP with only exposure changes. The pC4SL increases from 14mg/kg to 36mg/kg, however the only changes to the commercial land use are those relating to updating the vapour inhalation rates which should result in a decrease in the pC4SL with only exposure changes.
- The majority of sub-group meeting attendees felt comfortable with the proposed level of residential pC4SL for BaP. This is backed up by experience of DQRA on sites and previous discussions with regulators. None of the sub-group meeting participants were overly concerned with the levels of the pC4SI for BaP.

##### *Arsenic*

- The group was in agreement with the level of the LLTC oral for arsenic as it is in line with the Drinking Water Standard associated with direct ingestion. However, it was considered that there could be a danger in setting a precedent as it is understood that this LLTC relates to an ELCR of 1 in 2,000. Further justification will be needed for this LLTC so that an ELCR of 1 in 2,000 does not become an acceptable level to set LLTC for other substances.

##### *Lead*

- Concern was expressed over the level of the pC4SL for lead and the potential implications. It was considered necessary to comment in the report about the form of lead and the assumed bioavailability used in the modelling. The example of the Environment Agency production of SGVs for various forms of mercury was used as an example of how this may potentially be applied to lead.
- It is not clear why background exposure has been included in the derivation of pC4SL for lead as non-threshold toxicity endpoints have been used in the derivation of the LLTC. Further clarification is requested in the final report if pC4SL using background exposure are used.
- An assessment of the biokinetic modelling used to convert blood lead levels to dose is requested to ensure that the models are based on appropriate and up to date data.
- There is a need to understand the potential implications of publishing a residential C4SI of 40mg/kg for lead and what the consequences will be. It is requested that Defra / the Project Team sign post routes to DQRA for lead to assist with screening in this instance.
- It is felt that additional research into the toxicity associated with the various forms of lead in soil would be beneficial, though it is understood that this is not within the scope of this project.

## Respondent 2

Following on from the last workshop, I would like to provide feedback to the steering group. The workshop was helpful with the overview of findings and detailed evaluation of individual substances. As anticipated when tackling a range of substances a range of different issues arose, which hinder developing a consistent approach for all substances. It appeared evident that there was an underlying concern with the approach, however this may largely reflect the approach involving external stakeholders. The technical toxicological detail did start to loose me and I would need time to develop a greater understanding to comment on which point of departure, BMR or BMDL10, BMDL5 or BMDL20 was the best approach. Whilst I have a healthy understanding of substance concentrations in the industrial and urban environment, plus remediation work with earthworks contractors, I still wonder on the appropriateness of including POS for residential and/or parks.

The presentations on substances were helpful, however the subtle differences not only between organic and inorganic substances, but differences between them outline that there cannot be a consistent approach with a one size fits all. I also reflect on two points:-

1] an early Workshop 3 slide that identifies C4SLs as a level of risk that whilst above "minimal" is still low. The associated graphic identified it within the category 4 level and not a differentiator between cat 3 and cat 4; and

2] the use of derived values may, as DEFRA pointed out, be available for use within the Planning regime.

Whilst I do not disagree with above points, I am concerned that the development of especially POS values either as residential open space or parks typeset open space can have values that are particularly elevated and as indicated at the conference for VOCs, SVOCs or even TPHs this will allow some pretty smelly or oily soil to be used that can be detrimental to amenity or even pollution of controlled waters. I fear if these are just allowed into the Planning Arena the impact on controlled waters could be detrimental and am mindful that many sites would not have undertaken individual P20 assessments to qualify appropriate remediation levels. I appreciate the same can be said with some of the commercial values, however with wide variations in concentrations for PoS in As, Cr VI (parks), Pb (parks) and As, I ask the steering group whether PoS is a category that should be developed and used. I agree that PoS residential may have a place with certain substances not populated, however am of the view that it would be simpler to not include PoS at all.

Again I am also uncertain how the guidance can be issued as consistent advice unless the information is provided as substance specific, which means varied parameters will be used across the substances.

On a positive note, I do see how the review and provision of data will enable the community to use this information (with input from toxicological advice) more consistently when developing C3GAC or SSAC.

Apologies my comments are generic, however on this occasion I have not been provided with a work sheet seeking specific comments. I attach a spreadsheet that I quickly prepared, as I sought to try and succinctly portray the information that I could assimilate a little more easily. The Steering Group may choose to consider a similar approach with summary documents when undertaking wider consultation.

I missed the opportunity last time of commenting on Cd & BaP, however in respect of As, I do not think it will make a great deal of difference whichever inhalation LLTC is adopted. With regard to lead the use of 1.6ug/dL will lead to incredibly low values, I favour 3.5 or 5.0ug/dL, probably 5.0ug/dL with exposure parameters with an option to use with or without background quality. With other substances I am of the view that the steering group should consider which is the more consistent approach. In consideration that the resultant values will remain within Cat 4, pity may be more appropriate to be conservative if the methodology and purpose for developing C3 GAC/SSAC can be more readily realised.

### Respondent 3

Thank you very much for the excellent work you are doing.

Following on from the workshop my personal feedback is as follows bearing in mind my experience in London Borough of Camden as a representative London borough:

I apologise for not having made contact with the London grouping but I have only been in the office 2 days since the work shop so if I can submit some draft comments first then Hopefully I won't miss the boat.

1. Policy Q1 : I realise the project is walking a tight line between acceptable risk for planning (ie the LQM conservative approach) and the C4SL can you ensure that documentation will be clear that a site where the level of contamination exceeds the c4sl level may still be regarded by the regulator as being with category 4

2. Policy Q2: Given the pressure from the engineers to have a formula they can role out (god help us) then I would try and turn this into a separate part of the overarching framework that revisits the options for the various BMD's and the use of the L and none L measure. This might be a really good place to dust off the work done as part of WS2 where u considered the potential range of Endpoints. You could have a Matrix of decision and grid them off in according to recklessness of the combination

	BMDL	BMD
BMD10	Y	Y/?
BMD15	?	?
BMD20	?/X	X/?

#### X/?= (part2a)

You could then make a firm recommendation of a reasonable set of tox parameters that can be used as a generic relaxation by the man on the Clapham omnibus. Eg reducing the 10,000 to 50,000 etc.. However, I would reiterate the various checks that need to be carried out before this is done

- o Animal data not human..
- o Review of the health endpoints shows no significant overlapping effects
- o Review of the site chemistry and make up of the chemical contam's- does not show common target organs in the body affected by multiple contaminants using the same pathway- in the same physical parts of the site. (eg Benzene and toluene both impacting lungs)

I think the advantage of the ground setting before the stating of the rules would be that this might show people the potential way forward on the types of decision that can be made within Part 2A- it would also discourage none expert people using the data cloud idea to just make a judgement on numbers alone without considering the toxicological context of what they are doing.

3. Lead: Much as I would normally ask that you think really hard about the LLTC- I can see that within the framework of a conventional literature review of a tox report that for nephritic damage you have pushed the endpoint of 3.5ug/dl as far as you can go without fundamentally answering the question of "so what does this elevated creatinin mean- and how much is actually harmful"- It strikes me that there is a real issue here for the metropolitan districts where we have commonly got elevated lead levels of 500ppm+ and that some much better resourced consideration of lead needs to be done... or that there should be a single one off exercise like Who have done for noise and one set of lead numbers could be offered as a policy decision. Eg if lead > 300- for planning = remove the risks lead <1500ppm = acceptable risk for society- >1250 not sposh but like EA and water there should be plans in

place to improve the local environment and LA may carry out more detailed assessments to identify a sposh level.. (I am rambling now)

### Proposed LLTC (?) Values

POD ( $\mu\text{g dL}^{-1}$ )	POD choice	Effect	Receptor	Margin	LLTC ( $\mu\text{g dL}^{-1}$ )
1.2	BMDL <sub>01</sub> (piecewise linear)	Neurobehavioural	Child	1	1.2
1.8	BMD <sub>01</sub> (piecewise linear)	Neurobehavioural	Child	1	1.8
4.1	BMDL <sub>01</sub> (linear)	Neurobehavioural	Child	1	4.1
5.6	BMD <sub>01</sub> (linear)	Neurobehavioural	Child	1	5.6
1.5	BMDL <sub>10</sub>	Renal toxicity	Adult	1	1.5
1.6	BMD <sub>10</sub>	Renal toxicity	Adult	1	1.6
2.5	BMD <sub>15</sub>	Renal toxicity	Adult	1	2.5
3.5	BMD <sub>20</sub>	Renal toxicity	Adult	1	3.5
3.6	ave BMDL <sub>01</sub>	Cardiovascular	Adult	1	3.6
6.1	ave BMD <sub>01</sub>	Cardiovascular	Adult	1	6.1
					Pseudo LLTC?
	CDC Action standard	N/A	Child	N/A	5

PRODUCT OF QUOTE

CL: AIRE

## Respondent 4

For the timescales allowed, the amount of good work that has gone into this project is impressive. I have the following comments to make:

### 1.Exposure scenarios

The exposure scenarios seem to be well thought out and have in the main stayed reasonably conservative.

The changes appear to be relatively minor overall.

Changing inhalation rates is eminently sensible.

·Dermal contact is probably has changed significantly but the sensitivity study should also take that into account the importance of this pathway. As there is more conservatism in the dermal absorbed dose (measured over a 24hr period) these are probably OK.

I am comfortable with using the J-E model as there would be too much work to devise (and presumably validate) any other models. J\_E is suitably conservative for screening.

I am concerned that the POS scenarios will be routinely misused, but other than clearly spell out he scenarios and where they should be applied I'm not sure what else we can do.

In terms of splitting inhalation and ingestion for some contaminants I assume that this is justified in the toxicology section with the exposure being based on local effects.

### 2.Toxicology

I think a lot of work has gone into the toxicology assessment, and based on the presentations it appears to be scientifically based.

I have concerns about the changes from minimal risk to LLTC and the degree of professional judgement involved, but this is really related to setting policy rather than the actual approach.

I am pleased and would like the group/DEFRA to ensure the approach is taken to the toxicology committee to confirm the approach is considered valid and to advice on adopting the policy and any specific concerns they have on this. I hope their feedback is included with the final document. **I believe this is IMPORTANT and would make me more comfortable with the LLTC's use.**

### 3.Stats and usage

In terms of use of the numbers I wondered if it was worth making a comment on the contaminants being assumed to be in fines for ingestion and dermal contact. (we have had cases of about double the concentration of arsenic and BaP in fines in soil before as well as the reverse.

would say that the stats applied to these values is probably outside the scope of original remit and is probably best left for the moment. There are a whole load of issues about zoning/ dividing data and what has been measured, before we get involved in the statistical test chosen which are more significant in terms of impact that the actual test.

#### 4. Specific substances

##### a. Arsenic

For benzo(a)pyrene there was a mechanistic reason for lifetime cancer doses not to be considered. It would be worth comment the same for arsenic if this is true. I am comfortable with using the Drinking water standard as per the SGV as it is consistent with the SR2 guidance and the SGV decision and the Part 2A guidance on category 4.

##### b. Chromium VI

My only real comment here is that I know dermal contact can pose a specific local effects and wondered if it was worth referring to that and making sure that you are nowhere near?

In relation to uncertainty in the ingestion tox data, it's probably worth emphasising that the final value appears to relate to inhalation only

##### c. Lead

I have the following comments which I hope may add to the document.

#### ***Policy and drinking water***

Once I have my units right, the lead threshold in drinking water is lower than that derived in the LLTCs, so there is not an effect of overburdening soil.

#### ***Use of IQ***

In relation to toxicology the previous comments were all in relation to a BMDL10 for carcinogenicity. IQ is clearly a very different effect, thus there may be room to review a BMDL1% based on a change in IQ in terms of significance.

I note that JECFA in 2010 (<http://www.who.int/foodsafety/publications/chem/summary73.pdf>) indicate that:

Based on the dose–response analyses, the Committee estimated that the previously established PTWI of 25 µg/kg body weight is associated with a decrease of at least 3 intelligence quotient (IQ) points in children and an increase in systolic blood pressure of approximately 3 mmHg (0.4 kPa) in adults. ***While such effects may be insignificant at the individual level, these changes are important when viewed as a shift in the distribution of IQ or blood pressure within a population***

It may be worth considering in relation to category 4 Screening levels, where a tox value that is “insignificant at an individual level” sits in relation to a threshold that poses significant possibility of significant harm and whether that gap is low enough to be cat 4. It may help support the use of the higher tox thresholds.

#### ***Lead in diet***

A comment made in relation to diet was that diet is small compared to the thresholds used. This seems a fussy point but the implications of the dietary intake will impact on the reasonableness of LLTCs selected as we don't want to disproportionately clean up soil compared to food.

When I went to check this I noted there appears to be a significant difference between the Food Standards Agency total diet study which indicates that in adults the exposure is in the range 0.09 and 0.1ug/kgbw/day for mean and 0.17-0.18ug/kgbw/day for high end and EFSA which indicates in the UK adults have a mean intake in the range 0.43 to 0.57ug/kgbw/day and .44 to .92 for women of child bearing age. (there is no data in children in the UK in the EFSA paper). (The range for children's diet

in the EFSA report is aged 1 to 3 years mean lead dietary exposure estimates range from 1.10 to 3.10 µg/kg b.w. per day based on lower bound and upper bound assumptions, respectively; for high consumers, lead exposure estimates range from 1.71 to 5.51 µg/kg b.w. per day, respectively. (Tables and references are below)

The differences probably relate to different sources for the lead content in each dietary product as EFSA pooled data from across Europe on the basis of transborder trade. This seems not unreasonable and I am not aware that the UK applies a high level of lead in food to elsewhere in the Europe or of restrictions on food transfer due to lead. **There would be value in the group using the steering panel's expertise to understand where this difference arises as the EFSA data appears to indicate that there is a significant effect of lead in food on people already and placing a greater onus on soil than on food may be disproportionate or if the EFSA is at a more extreme end of the UK diet spectrum to at least to reflect the uncertainty in the dietary intake.**

Table 4b. Estimated total dietary exposure to cadmium, chromium, copper, germanium, indium and lead from the 2006 Total Diet Study

Population Group	Estimated dietary exposure (µg/kilogram bodyweight/day) <sup>1-3</sup>											
	Cd		Cr		Cu		Ge		In		Pb	
	Mean	High-level	Mean	High-level	Mean	High-level	Mean	High-level	Mean	High-level	Mean	High-level
Adults	0.14 - 0.17	0.25 - 0.29	0.28 - 0.37	0.50 - 0.62	17.23	34.47	0.001 - 0.018	0.002 - 0.033	0.06 - 0.24	0.22 - 0.47	0.09 - 0.10	0.17 - 0.18
Toddlers (1.5-4.5 years)	0.37 - 0.45	0.65 - 0.75	0.81 - 1.03	1.38 - 1.67	44.71	77.82	0.002 - 0.053	0.006 - 0.085	0.24 - 0.75	0.93 - 1.48	0.21 - 0.25	0.38 - 0.42
Young people (4-18 years)	0.27 - 0.31	0.50 - 0.57	0.51 - 0.65	1.03 - 1.22	29.41	54.92	0.001 - 0.032	0.004 - 0.058	0.13 - 0.44	0.51 - 0.97	0.13 - 0.15	0.26 - 0.30
Elderly (65+)	0.12 - 0.13	0.26 - 0.27	0.26 - 0.27	0.49 - 0.50			0.001 - 0.002	0.002 - 0.003	0.05 - 0.06	0.26 - 0.27	0.09 - 0.10	0.16 - 0.17

January 2009

**MEASUREMENT OF THE CONCENTRATIONS OF METALS AND OTHER ELEMENTS FROM THE 2006 UK TOTAL DIET STUDY**

Reference: TDS 2006

**Table 27:** Lower (LB), middle (MB) and upper (UB) bound mean and 95<sup>th</sup> percentile (P95) lead dietary exposure in adults in µg/kg b.w. per day.

Country	Survey	N	Mean			P95		
			LB	MB	UB	LB	MB	UB
Belgium	Diet National 2004	1,304	0.44	0.51	0.58	0.79	0.92	1.04
Czech Republic	SISP04	1,666	0.51	0.58	0.65	0.84	0.96	1.09
Denmark	Danish Dietary Survey	2,822	0.50	0.58	0.65	0.79	0.90	1.02
Finland	FINDIET 2007	1,575	0.47	0.54	0.60	0.81	0.92	1.01
France	INCA2	2,276	0.39	0.46	0.53	0.70	0.79	0.89
Germany	National Nutrition Survey II	10,419	0.42	0.49	0.56	0.74	0.85	0.97
Hungary	National Repr Surv	1,074	0.34	0.40	0.46	0.56	0.65	0.74
Ireland	NSIFCS	958	0.43	0.52	0.61	0.71	0.90	1.05
Italy	INRAN SCAI 2005/06	2,313	0.38	0.45	0.53	0.71	0.81	0.91
Latvia	EFSA TEST	1,306	0.35	0.41	0.46	0.63	0.71	0.82
Netherlands	DNFCS 2003	750	0.49	0.57	0.65	0.83	0.99	1.16
Spain	AESAN	410	0.51	0.59	0.67	0.61	0.76	0.89
Spain	AESAN FIAB	981	0.35	0.44	0.53	0.57	0.70	0.84
Sweden	Riksmaten 1997/98	1,210	0.42	0.49	0.55	0.65	0.75	0.85
United Kingdom	NDNS	1,724	0.43	0.50	0.57	0.72	0.83	0.96
<b>Minimum</b>			<b>0.34</b>	<b>0.40</b>	<b>0.46</b>	<b>0.56</b>	<b>0.65</b>	<b>0.74</b>
<b>Median</b>			<b>0.43</b>	<b>0.50</b>	<b>0.57</b>	<b>0.71</b>	<b>0.83</b>	<b>0.96</b>
<b>Maximum</b>			<b>0.51</b>	<b>0.59</b>	<b>0.67</b>	<b>0.84</b>	<b>0.99</b>	<b>1.16</b>



EFSA Journal 2012;10(7):2811

SCIENTIFIC REPORT OF EFSA

Lead dietary exposure in the European population<sup>1</sup>

European Food Safety Authority<sup>2,3</sup>

European Food Safety Authority (EFSA), Parma, Italy

Reference: EFSA

**Table 28:** Total dietary exposure to lead (µg/kg b.w. per day) for average (Mean) and 95<sup>th</sup> percentile (P95) females aged between 20 and 40 years across a number of subjects in European countries using the lower (and upper bound lead concentrations).

Country	N	Mean LB	Mean UB	P95 LB	P95 UB
AT	725	0.58	1.05	1.03	1.77
BE	220	0.44	0.92	0.69	1.54
BG	190	0.42	0.76	0.77	1.48
CZ	313	0.50	0.90	0.82	1.51
DE	965	0.80	1.28	2.03	2.60
DK	742	0.56	1.07	0.86	1.65
EE	622	0.38	0.64	0.68	1.13
FI	411	0.60	0.93	1.11	1.53
FR	328	0.52	1.00	0.75	1.47
GB	459	0.44	0.92	0.72	1.49
HU	212	0.51	0.92	0.76	1.31
IE	368	0.59	1.07	1.06	1.87
IS	269	0.56	1.07	1.13	1.79
IT	420	0.54	0.95	0.84	1.39
NL	1,080	0.51	0.95	0.81	1.49
NO	593	0.48	1.07	0.78	1.90
PL	591	0.59	1.01	0.99	1.72
SE	259	0.46	0.82	0.86	1.43
SK	626	0.38	0.76	0.70	1.51
<b>Minimum</b>		<b>0.38</b>	<b>0.64</b>	<b>0.68</b>	<b>1.13</b>
<b>Median</b>		<b>0.51</b>	<b>0.95</b>	<b>0.82</b>	<b>1.51</b>
<b>Maximum</b>		<b>0.80</b>	<b>1.28</b>	<b>2.03</b>	<b>2.60</b>

AT: Austria; BE: Belgium; BG: Bulgaria; CZ: Czechoslovakia; DE: Germany; DK: Denmark; EE: Estonia; FI: Finland; FR: France; GB: Great Britain; HU: Hungary; IE: Ireland; IS: Iceland; IT: Italy; NL: The Netherlands; NO: Norway; PL: Poland; SE: Sweden; SK: Slovakia; N: number of subjects; LB: lower bound; UB: upper bound; P95: 95<sup>th</sup> percentile.

## SCIENTIFIC OPINION

### Scientific Opinion on Lead in Food<sup>1</sup>

EFSA Panel on Contaminants in the Food Chain (CONTAM)<sup>2,3</sup>

European Food Safety Authority (EFSA), Parma, Italy

This Scientific Opinion, published on 22 March 2013, replaces the earlier version published on 20 April 2010<sup>4</sup>.

Reference: EFSA

## Respondent 5

Feedback – the questions might have been answered during the stakeholder meeting, so I'm only going by the slides and subsequent gossip.

General – I have no problem with transparency – I think the process has been, although at times the tox gets hard to keep up with!

Whilst the ranges have been stated, I think single values will have to be released as “the single C4SL” to make them usable for the LA's – remember that LA's have to explain in a non technical manner to the public/other stakeholders why their site is Determined or not. Ranges will make this v difficult.

The consortium will need to agree with DEFRA whether they write in WP4 that these values are for Part 2A only, or can also be used for planning. This is a policy decision, so I guess unless DEFRA make a statement then the consortium should state that these are for Part 2A.

### Arsenic

Oral LLTC the lung cancer value was used – was this lung cancer from an oral study or due to some inhal? If some inhal wouldn't we be better with the bladder cancer value. The LLTC uses a ELCR of 1 in 2,000. Not happy that this is less than 1 in 10,000, but this is a policy statement. Other countries can make them – probably about time we made one as this has always caused grumblings with the HCVs.

Second policy note – what do we do if C4SL is lower than background? This implies that in mineralised areas there is some element of risk to the population. There will have to be some statement in WP4 even if its that “the relationship with NBCs is not considered and it's a policy decision!”

### Benzene

ELCR as above. Wasn't there any dermal benzene work done on the old USEPA Dermal Exposure Assessment: principles and applications (it was 1992, but not sure ref number). CLEA 2002 considered skin application for volatile substances, but it was hugely sensitive and made any VOC a massive problem. If I've read the graphs right (text is a bit grainy on pdf) are we saying that the main sensitive pathway is veg on the probability of exceeding the LLTC? That's poss more a problem with veg uptake models than the C4SL LLTCs/exposure assumptions.

CR(VI) seems reasonable to call it threshold. Agree with plant uptake approach, although should we also model CrIII and amalgamate this pathway?

### Lead

Agree that is not a threshold compound. Agree 5ug/dL is too high, and think that 1.6ug/dL is defensible, and the RBA of the IEUBK is quite high and probably more protective that actual bioavailability in many areas. Think that Lead will be controversial.

DEFRA could talk to the Dept of Education on IQ points. Every primary school (well everyone in Cheshire and I suspect nationwide) test their intake. There is probably a known “rule of thumb” for poverty or lack of mobility in the population. As an ex- school governor when my daughter was a primary school in a lack of mobility area (we were in-comers!) there is a definite drop shown in IQ – only a few points but clearly there. Maybe this data could be used to support the 1 (or more) IQ points. However this is again a policy decision like ELCR values.

We need an agreement from DEFRA for TOX reports (possibly after the final C4SL report)

We need policy decisions on ELCR, IQ points (so the final report can be issued)  
We need a policy statement if the C4SL is less than NBC (possibly after the final C4SL).

Frankly if lead writes off big chunks of every major city we can either make a policy decision and stick lead at 820mg/kg (after all we've done this on air quality, DWS, and other countries have gone this route – ie Netherlands and PAHs), or we can stick with the science and face the consequences. After all we are specifying protection for radon after ignoring it for years. We might have to recommend not eating too many homegrown vegetables. This has precedent in smoking - Dept of Health have campaigned for sometime to encourage adults not to smoke in front of children. Recommend that veg growing is in raised beds with clean soil, say no to guerrilla gardening, but we might need to clean up allotments. Don't think this is popular, but politically can't hurt too much as lead in petrol is now banned and this is a result of past processes.

## **Respondent 6**

The project seems to have drifted away from responding to policy towards an unnecessary attempt to open up a policy debate. To be clear this was never intended to be simply a research project to inform future policy on toxicology but one to help implement existing policy.

Given the direction the project is now taking, I think some high level comments are most appropriate at this stage:

1. The project team should consider dropping the concept of Low Level of Toxicological Concern and base the C4SL on minimal and negligible levels of risk
2. If the project retains the LLTC concept then it needs to consider the possibility of synergy among contaminants at levels above the HCV (cf statement in SR3)
3. The principles of SR2 – including the use of benchmark dose levels and chemical specific adjustment factors – should be used to inform the derivation of relevant HCV
4. The way the IEUBK model is used to derive the proposed, potentially unworkably low, C4SL for lead should be revisited; while the toxicology may be robust the exposure assumptions seem out of kilter with broader lines of evidence in the UK. The uncertainty in the IQ and in the link of blood lead to IQ should be factored in to the decision about what toxicological value would represent a minimal risk level.
5. Full transparency of working methods, including all spreadsheets, is paramount
6. A clear statement of the applicability or otherwise of the C4SL under planning and other legal frameworks is needed
7. The project team should recognise that the policy crisis has been created entirely by its decision to abandon minimal and negligible levels of Health Criteria Values. The policy crisis is unnecessary and was not envisaged by the project brief. It will considerably delay the onset of using the C4SL and therefore slow down the anticipated cost savings.

I look forward to hearing more about the project in due course.